

PUBLIC INVOLVEMENT MEETING #2 July 9th, 2025 4:30-6:30 Sussex Civic Center N64 W23760 Main St Sussex, WI 53089



## **Project Contacts**

Nate Beth, P.E. Senior Civil Engineer Waukesha County NBeth@WaukeshaCounty.gov (262) 970-4720

Brett Wallace, P.E. Engineering Services Manager Waukesha County BWallace@WaukeshaCounty.gov (262) 896-8538

### Introduction

You are invited to the second planned Public Involvement Meeting (PIM) for the CTH K Preliminary Scoping Study. The location of this meeting will be at the **Sussex Civic Center**. It will be an open house format with a presentation scheduled at **5:00 PM**. The purpose of this meeting is to go over the Public Involvement #1 feedback, capacity expansion decision justification, East project limit extension, typical 4-lane cross section options, design speed and posted speed, railroad overpass justification and benefits, preliminary intersection concepts, bike and pedestrian options, and Waukesha County's proposed SEWRPC VISION 2050 plan amendment. The team is seeking input from the community to help the project's purpose and needs. Engineers from the design team will be available to discuss the project and address any questions or concerns you may have. Information on the proposed SEWRPC VISION 2050 plan amendment can be found at: <u>www.sewrpc.org/regional-planning/vision-2050/amendment</u>.

If you have comments or concerns regarding this project, there will be comment forms distributed at the meeting. Comments may also be emailed to the project contacts listed on this page.

### Project Background

Waukesha County Department of Public Works is currently in the preliminary study phase for this project. At the conclusion of the preliminary planning study, the County will have defined the project's scope, schedule, and cost. This will position the county to apply for federal funding through the STP 2030–31 program cycle and Fiscal Year 2026 federal BUILD (Better Utilizing Investments to Leverage Development) Grant.

### **Project Overview**

- CTH K project will examine a 6-mile segment from CTH JK (Lynndale Rd) to Brookfield Road
- Project will look to address capacity, safety issues, pavement condition, traffic operations, and railroad crossing.

### Project Schedule

- Corridor Crash and Traffic Report March 2025
- Corridor Environmental Scan March 2025
- Project Purpose & Need March 2025
- Public Involvement Meeting #1 May 2025
- Stakeholder Advisory Committee Meeting June 2025
- Public Involvement Meeting #2 July 2025
- SEWRPC 2050 Plan Amendment Meeting July 2025
- Draft Preferred Corridor Alternative Plan October 2025
- Draft CTH K Program Costs & Schedule October 2025
- Federal STP-M Funding Application October 2025
- Public Involvement Meeting #3 November 2025
- Federal BUILD Grant Application January 2026
- Final CTH K Program Report March 2026

## Additional Information and Updates

Project Website: www.waukeshacounty.gov/public-works/road-projects/county-highway-k

Paul Farrow County Executive



Allison Bussler Director

## Waukesha County Department of Public Works

Contact: Nate Beth <u>nbeth@waukeshacounty.gov</u> 262-970-4720

FOR IMMEDIATE RELEASE

Date: July 8, 2025

### PUBLIC INVOLVEMENT MEETING LISBON RD (CTH K) BETWEEN LYNNDALE RD (CTH JK) TO BROOKFIELD RD PRELIMINARY SCOPING STUDY FOR HIGHWAY IMPROVEMENT PROJECT & SEWRPC VISION 2050 PLAN AMENDMENT Meeting set for July 9, 2025, at Sussex Civic Center

(WAUKESHA, WI) – The Waukesha County Department of Public Works will host a Public Information Meeting for a Preliminary Scoping Study to address highway capacity, safety issues, pavement condition, traffic operations, and railroad crossings on Lisbon Rd. (CTH K) in the Village of Sussex, Village of Lisbon, Village of Menomonee Falls and City of Brookfield. The informational meeting will be held on Wednesday, July 9, 2025, from 4:30 p.m. to 6:30 p.m. at the Sussex Civic Center (N64 W23760 Main St. Sussex, WI 53089).

The meeting will be in an open-house format with a presentation scheduled at 5:00p.m. Exhibits will be on display and handouts will be available. Representatives from Waukesha County will be available to discuss the project, answer questions and gather public input and comments.

The meeting will also present information on Waukesha County's proposed amendment to the SEWRPC VISION 2050 Plan and allow an opportunity for public comment. The proposed amendment to VISION 2050 can be viewed at the <u>SEWRPC website</u>.

For more information, please contact Nate Beth, Waukesha County Senior Civil Engineer at (262) 970-4720.

### About the Waukesha County Department of Public Works

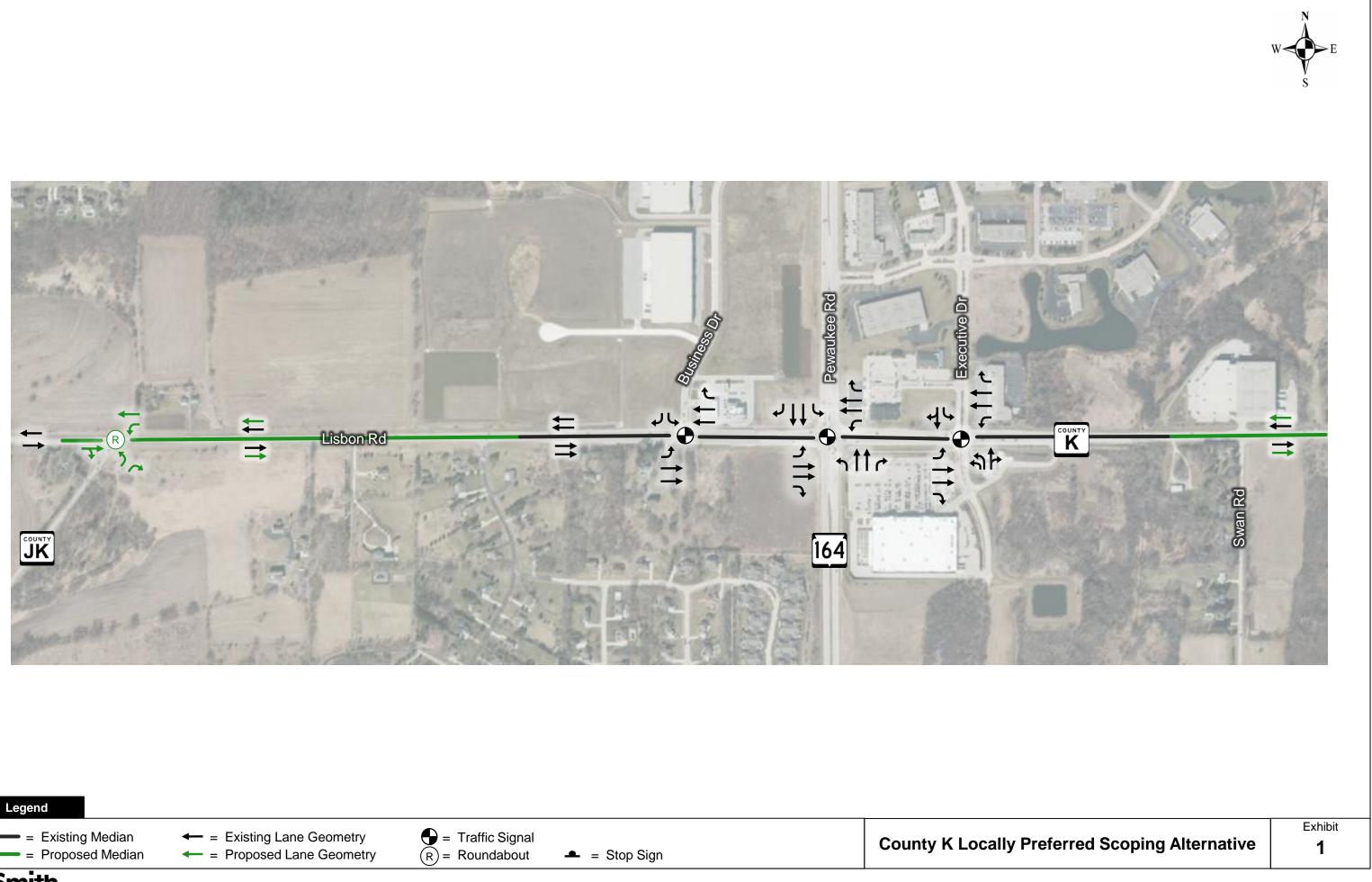
The Waukesha County Department of Public Works is committed to providing the foundations of success for the citizens and businesses of Waukesha County by constructing and maintaining quality transportation and building infrastructure. Get info on projects, plans, and more at <a href="http://www.WaukeshaCounty.gov/DPW">www.WaukeshaCounty.gov/DPW</a>.

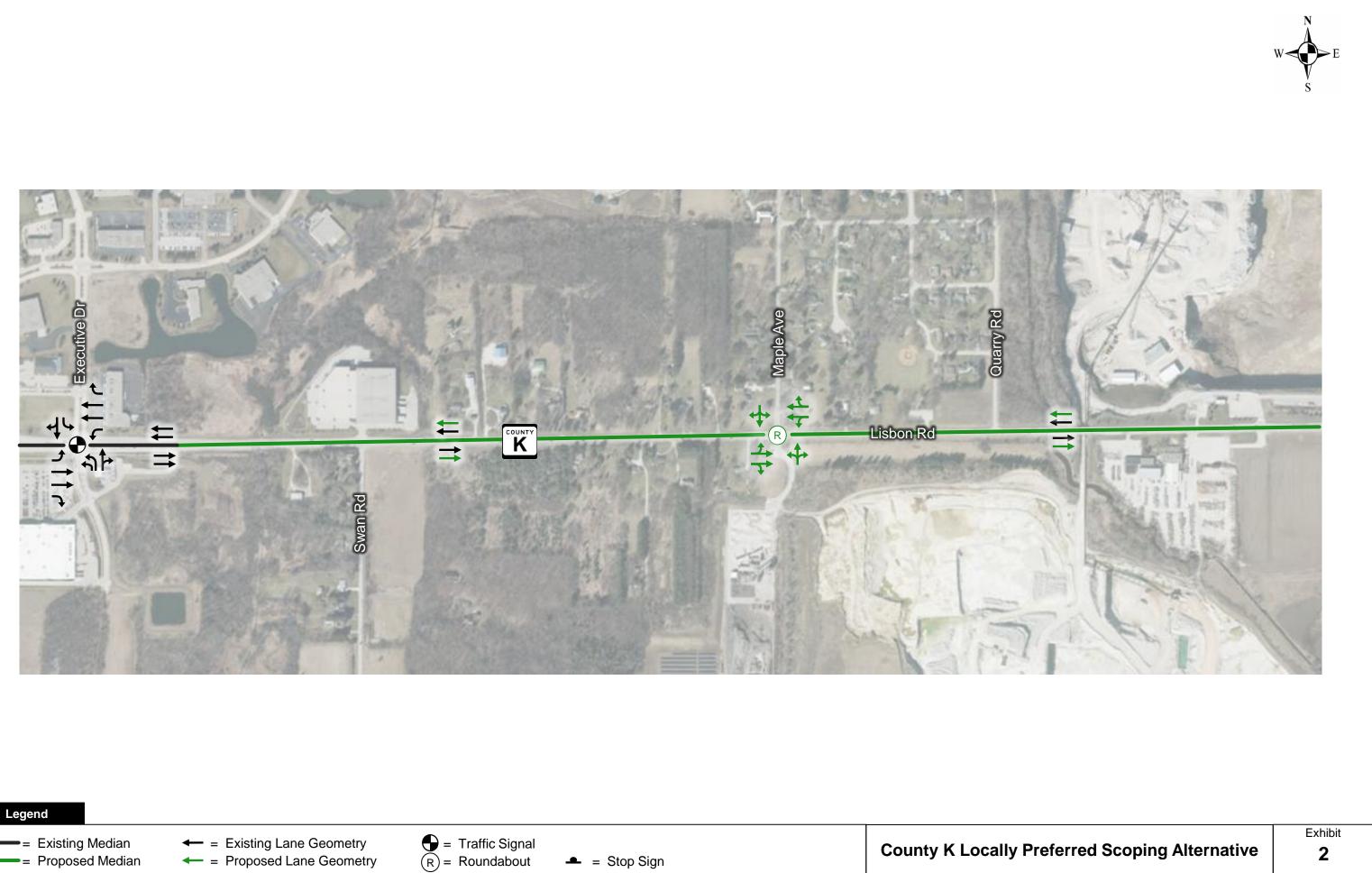
Follow Waukesha County DPW on Twitter at www.twitter.com/WaukeshaCoDPW.

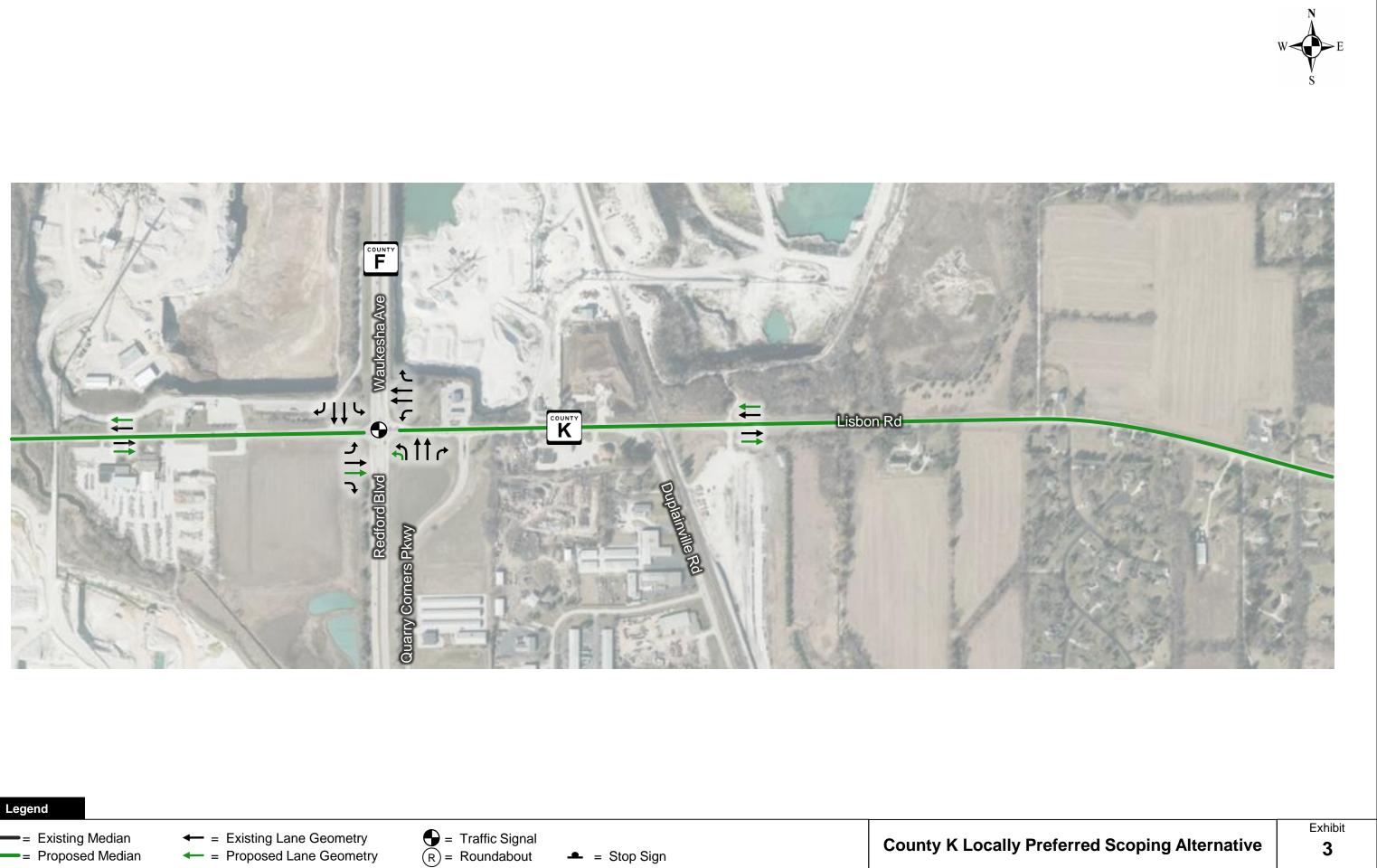
**Department of Public Works** 515 W. Moreland Blvd., Room AC220 262-548-7740



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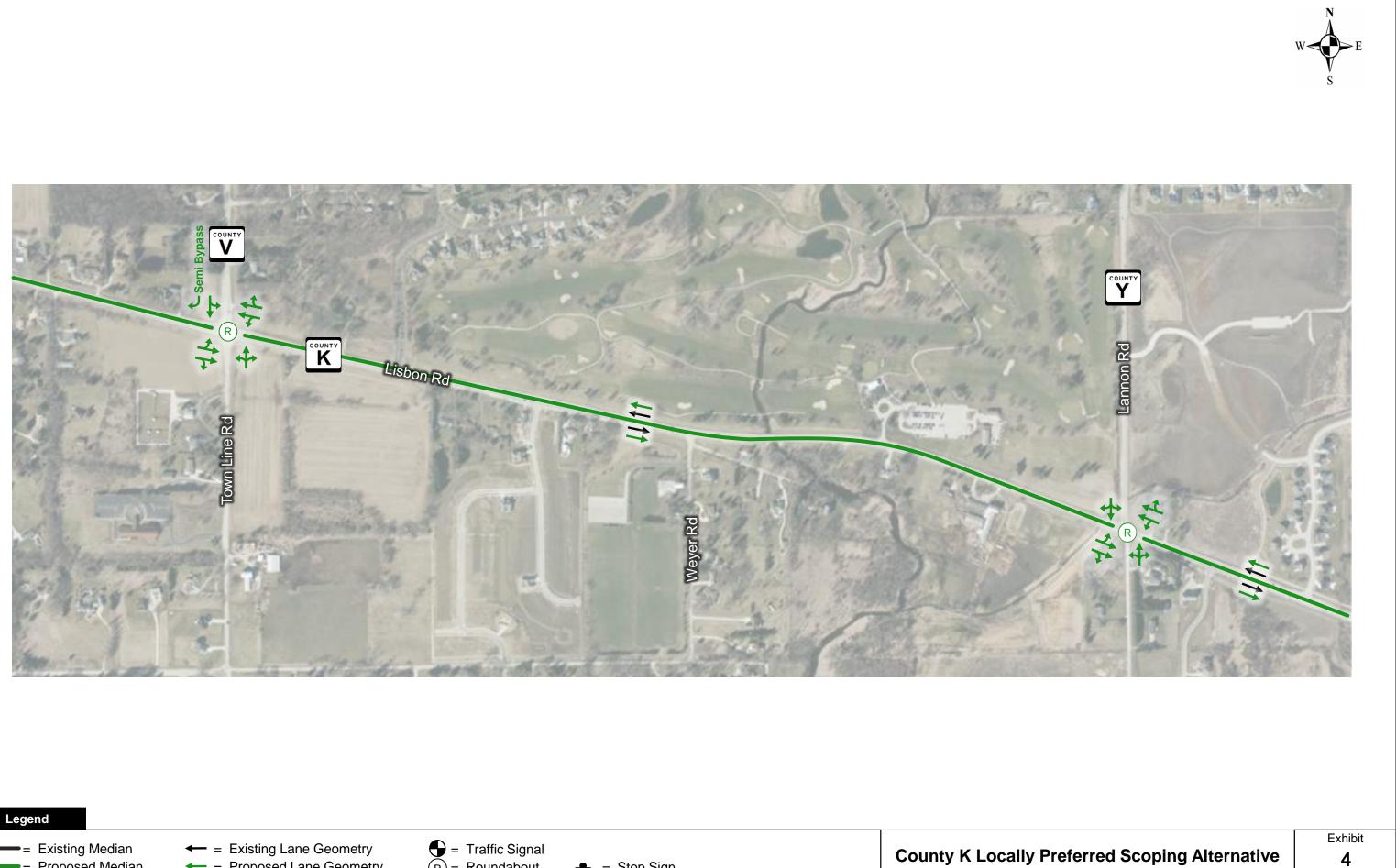






= Proposed Lane Geometry

🗕 = Stop Sign



= Existing Median Proposed Median

= Proposed Lane Geometry

🗕 = Stop Sign

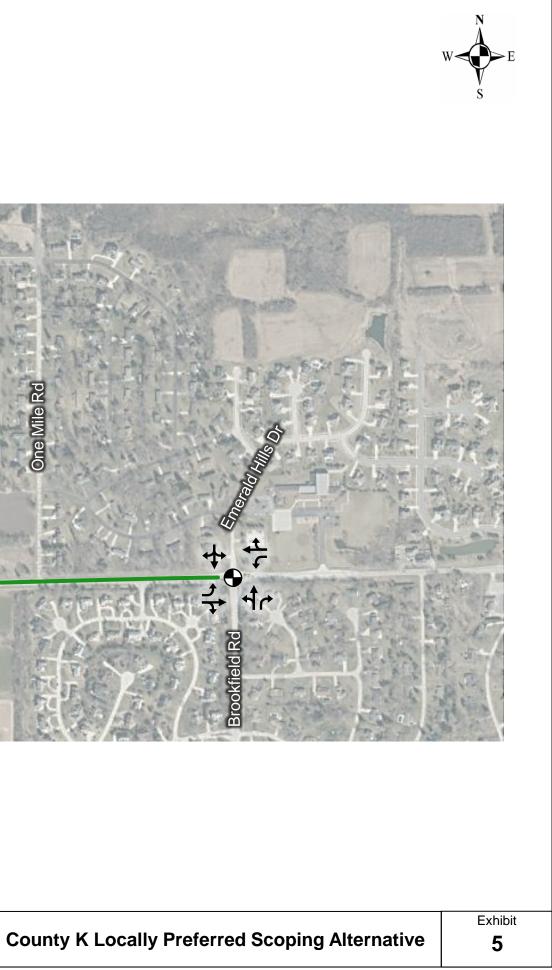


### Legend

= Existing Median -= Proposed Median

Existing Lane Geometry ← = = Proposed Lane Geometry

🗕 = Stop Sign

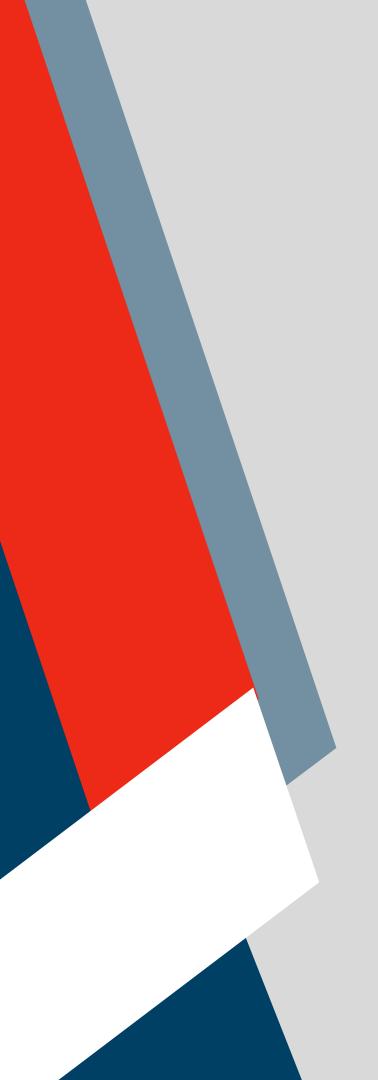




# CTHK (CTHJK to Brook field Road) Scoping Study

Public Involvem ent Meeting, Locally Preferred Alternative & SEWRPC Plan Amendment

July 9, 2025





# Public Involvement Meeting #2 Agenda

- 1. Introductions.9. SEWRPC 2050 Plan Amendment
- 2. Public Involvement (Round 1) Feedback 10. SAC Input
- 3. East Project Limit Extension
- Capacity Expansion Decision
   Justification
- 5. Proposed Cross Sections & Speed Limits
- 6. CNRR Overpass Justification
- 7. Preliminary Intersection Concepts
- 8. Bike/Ped Opportunities



11.Next Steps

# Public Involvement Round 1, What We Heard

- Need to Improve Safety
- Intersection Improvements Needed
  - Daple Avenue, Lannon Road, CTH F
- Grade Separate the CNRR Crossing
- CNRR Trains Impact Emergency Response Times
- Build Improvements Sooner, not Later
- Add Travel Lanes
- Build Bike/Pedestrian Accommodations
- Extend East Project Limit to Brookfield Road
- □ Minimize Direct Impacts to Property



#### Public Involvement Meeting Comment Form

CTH K Public Involvement Meeting CTH JK (Lynndale, Rd) to CTH Y (Lannon Rd) Waukesha County

May 13th, 2025

Please place this form in the comment box or mail by June 2, 2025 to the address on the back of this sheet. Comments can also be e-mailed to BWallace@WaukeshaCounty.gov. Your comments assist us in developing a project that will serve the needs of the traveling public as well as the needs of the local community. Your input is welcome and appreciated throughout the design process.

Name:

Address: \_\_\_\_

Daytime Phone Number (optional)

Email Address (optional):

Please Print Comments (attach additional sheets if necessary)

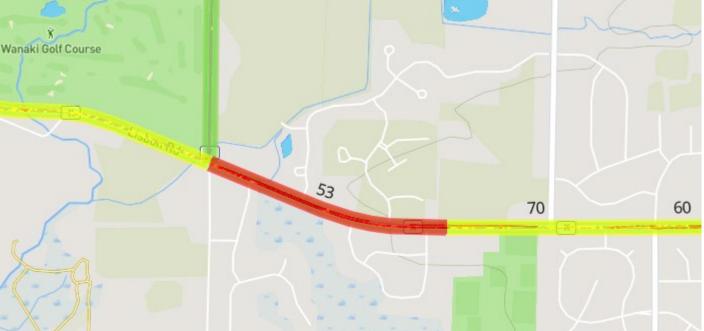
The information in this document including names, addresses, phone numbers, e-mail addresses, and signatures is not confidential, and may be subject to disclosure upon request, pursuant to the requirements of the Wisconsin open records law, sections 19.31 - 19.39 of the Wisconsin Statutes.

# East Project Limit Extension\*

- **□** Functional Classification
  - Principal Arterial
- Traffic Forecast
- Land Use
- □ National Highway System (NHS)
- **Pavement** Condition
- □ Safety, Protected Turn Lanes
- **Speed Zone Transition**

\*Proposed in 2026-2030 Waukesha County Capital Plan









# Capacity Expansion Decision Justification

- Traffic Capacity
- **Safety**
- Railroad
- Regional Significance
- Other Considerations
- Decision Facilitates SEWRPC 2050 Plan Amendment
  - Requirement for Federal Funding
- Locally Preferred Alternative '\*



## raSmith

#### MEMORANDUM

- at Hawley PE PTOE RSP raSmit
- unty JK to Brookfield Road) Pre

- lumes along the County K corridor. County K is expected to exceed the capacity of a two-lane divided corridor by the year 2055. e design year 2055 forecast County K daily traffic volumes (AADT of 13,000-16,700 vehicles per day.
- I capacity three acity thresholds used by WisDOT and SEWRPC for two nicles per day). The upper end of the WisDOT and SE terms of Jane and shoulder width truck percentages of ins along County K, the design year daily olds for a two-lane
- prove operations at these inter
- toons of vehicles along County K to create more gaps, an

Naperville, IL | Irvine, CA

#### raSmith Page 2 / June 11, 202

- The existing County K corridor crash rate of 285.34 crashes per 100 million vehicle m (HMVMT) exceeds the statewide average of 84.07 HMVMT for similar roadway facilit

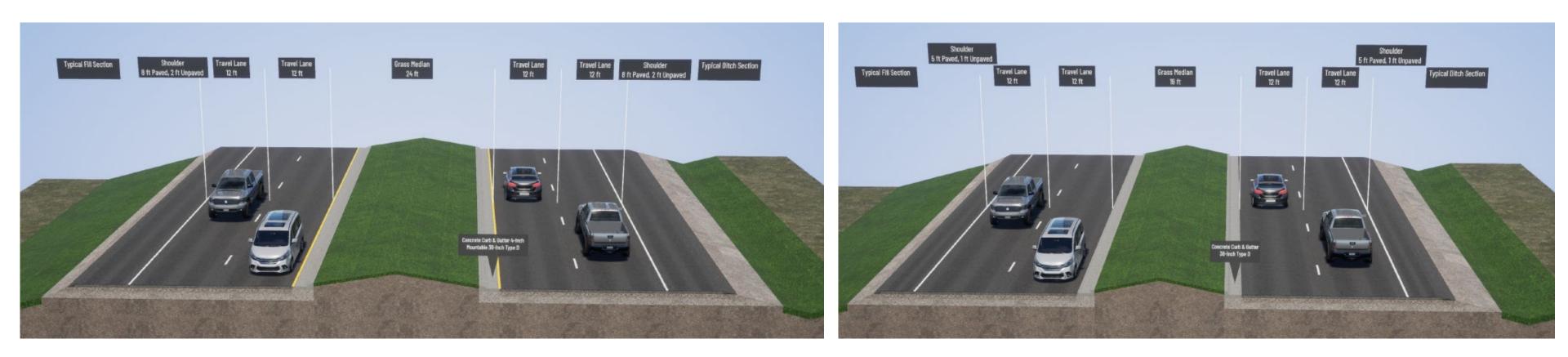
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- he additional travel lane in each direction
- ficial for eastbound traffic due to the proximity of ravel lanes would allow the queues to disperse of ravel lanes would allow the queue to disperse of ravel lanes would allow the queue to disperse of ravel lanes would allow the queue to disperse of ravel lanes would allow the queue to disperse of ravel lanes would allow the queue to disperse of ravel lanes would allow the queue to disperse of ravel lan

- III Significance SEWRPC's Vision 2680 currently shows County K as a future four-and It recommends reserving right-of-way for a future four-lane roo Lannon Road (County Y). Waukesha County has formally request Plan to show County K as a four-lane facility between Brockfield F the Arterial Strete and Highway Network. County K is one of a few Waukesha County roadways spanning n to WIS of in Oconomowoc. It provides connectivity to 11 Waukes Provides and County Cash and County K and enhance regional channes regional county K with a county control channes regional county K with the county of the county K as a four the county K as a set of the county K as a four the county four the county K as a four the county four the count
- onal capacity along County K would enhance regional connectivity and route options
- shout the project limits (County JK to

nside rations There is an existing half mile section of four-lane divided roadway near WIS 164 that would rema Heavy trucks have slower operating speeds, acceleration rates and deceleration rates. They occ more roadway and require more luming room. These factors cause heavy trucks to have a great impact on operations than passenger vehicles. Roadway counts along the corridor recorded up 1 1,800 trucks per day on a weekday from 6 Jotam to 7.00pm. Trucks volumes are highest and thay greatest impact con operations (between Swan Road and County ). Through tratic on Count

# Proposed Cross Sections

- Transitional, CTH JK (Lynndale Road) to CTH Y (Lannon) Road)
- Low Speed, CTHY (Lannon Road to Brookfield Road) High Speed, Not Incorporated





# Proposed Speed Limits

- Existing Speed Limits vary from 35 MPH, 45
   MPH and 50 MPH
- Design Speed, 5 MPH over Posted Speed Limit
- Planned Posted Speeds
  - □ 45 MPH, CTH JK (Lynndale Road) to CTH Y
    - (Lannon Road)
  - □ 35 MPH, CTH Y (Lannon Road) to
    - Brookfield Road







# CNRR Overpass Justification

- Dhysical Feasibility
- Daily Train Volume
- Greight Train Crossing Exposure
- Uvehicle Delay
- Emergency Response Time and Reliability
- Safety Performance, Crash History
- Life Cycle, Benefit-Cost Analysis, TBD
- UWeyer Road Closure Justification





## Railroad Grade Separation Technical Analysis

County K (Lisbon Road) over Wisconsin Central Ltd (Canadian National)

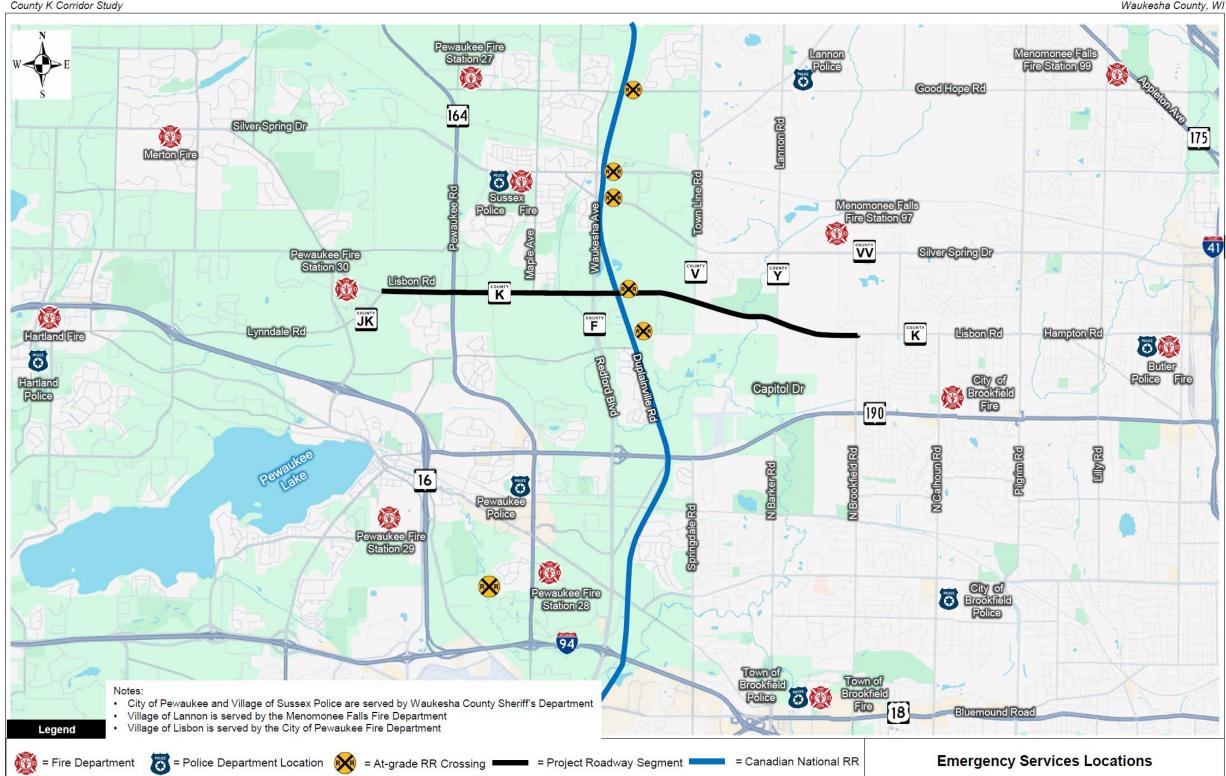
Waukesha County

06/19/2025



# CNRR Overpass Justification

- **E**mergency
  - Response Time and
  - Reliability
- Additional Feedback
- Response Delay
- Planning Challenges
- **Costs**

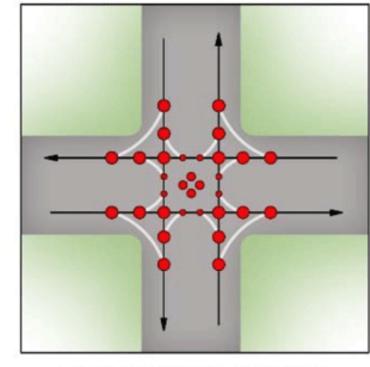




Waukesha County, WI

# Preliminary Intersection Concepts

- CTH JK (Lynndale Road), Roundabout
- □ Maple Avenue, Roundabout
- CTH F (Redford Blvd), Traffic Signal
- Quarry Corners Pkwy, TBD
- Duplainville Road, TBD
- CTH V (Townline Road), Roundabout
- CTHY (Lannon Road), Roundabout
- Brookfield Road, TBD





## With roundabouts, head-on and high-speed right angle collisions are virtually eliminated.

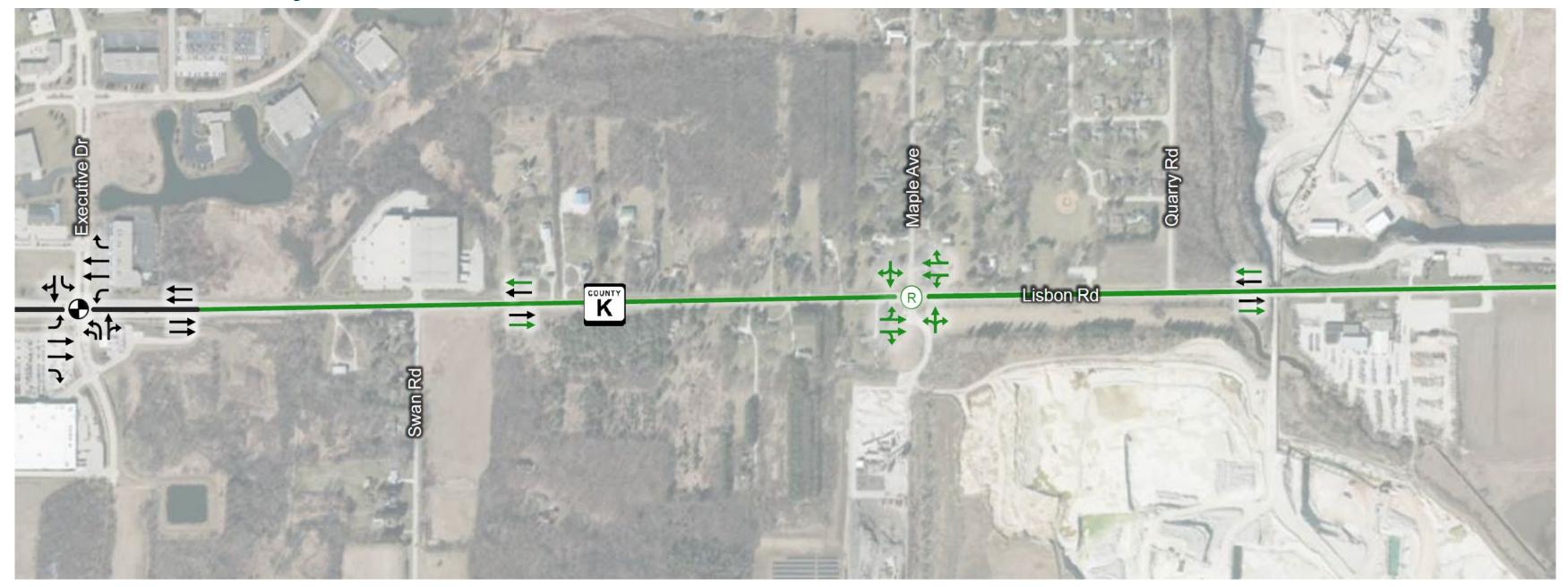
**Traditional Intersection** 

Roundabout

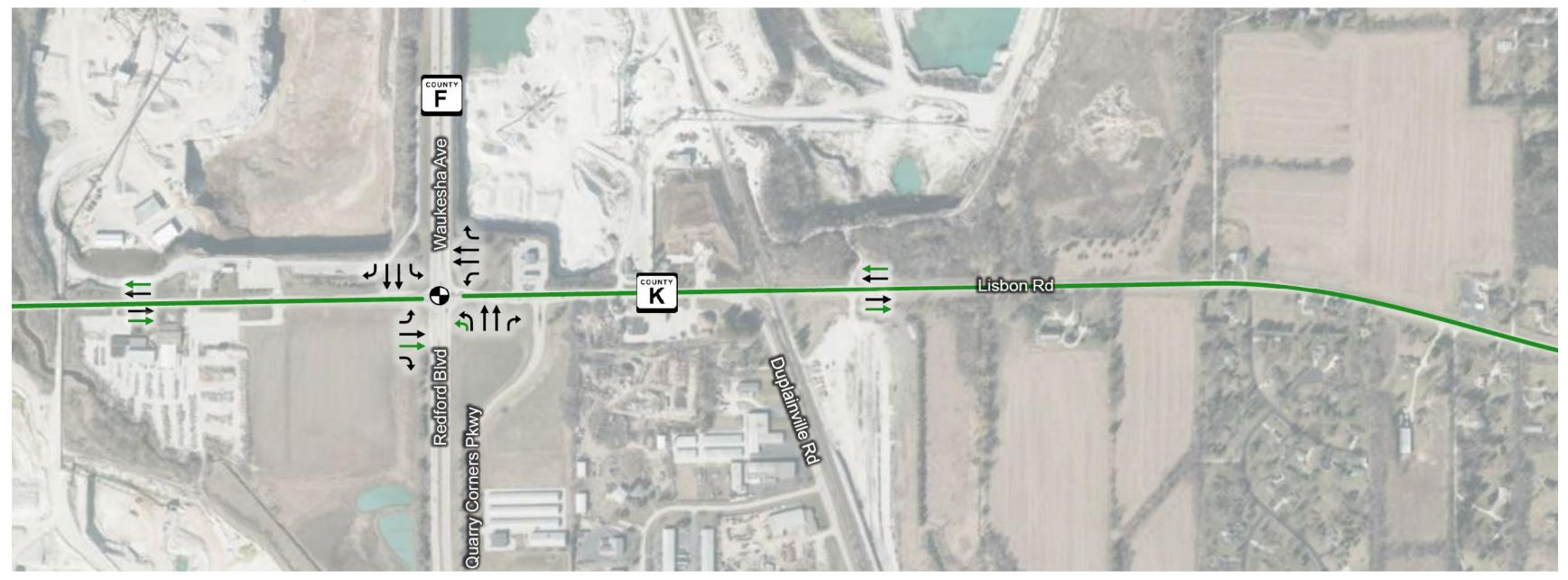
Potential Vehicle Conflict Point





















# Bike/Ped Opportunities

- Complete Streets-Safe, Convenient & Comfortable Access and Travel
  - Due Consideration'
  - $\Box$  Fed. Law 23 USC 217(g)(1)
  - □ Wis. Stats. 84.01(35)
  - On-Road Bicycle Accommodation/ Shoulder
- Municipal Coordination
- Municipal Shared Use Path/ Sidewalk
  - □ Maintenance Agreements
  - Project Cost Sharing Agreements
  - $\Box$  Federal Funds (80/20)







# SEWRPC2050 Plan Amendment Required

- UWaukesha Request
- SEWRPC Transportation Plan Update Process
  - USION 2050 Arterial Street and Highway Network Update
  - Extends Arterial Widening and Additional Traffic Lanes to CTH JK (Lynndale Road)
- Public Comment Period, 30-days
  - Closes July 25<sup>th</sup>
- County Board Resolution
- UVillage Board/City Council Resolutions



# ork Update fic Lanes to CTH JK (Lynndale



One Region, Focusing on Our Future

# SEWRPC 2050 Plan Amendment, Capacity Expansion How to provide comment:

## **Commenting on Proposed Amendment**

The Southeastern Wisconsin Regional Planning Commission will review all comments received by Waukesha County on the widening of CTH K from two to four traffic lanes as part of their public hearing on the preferred alternative. Those comments will be considered as the Commission considers the necessary attendant amendment to VISION 2050. In addition, comments related to the amendment to VISION 2050 adding the widening of CTH K from two to four lanes between CTH JK and Brookfield Road may be submitted for consideration by the Commission through July 25, 2025, via U.S. mail or e-mail.

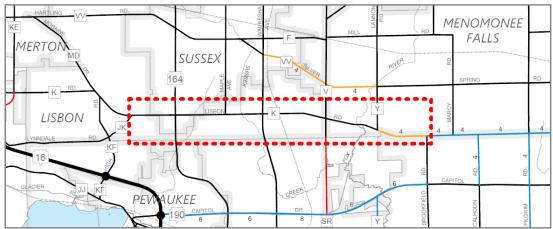
Southeastern Wisconsin Regional Planning Commission

PO Box, 1607, Waukesha, WI 53187-1607

vision2050@sewrpc.org



#### **CURRENT PLAN**







#### ARTERIAL STREET OR HIGHWAY

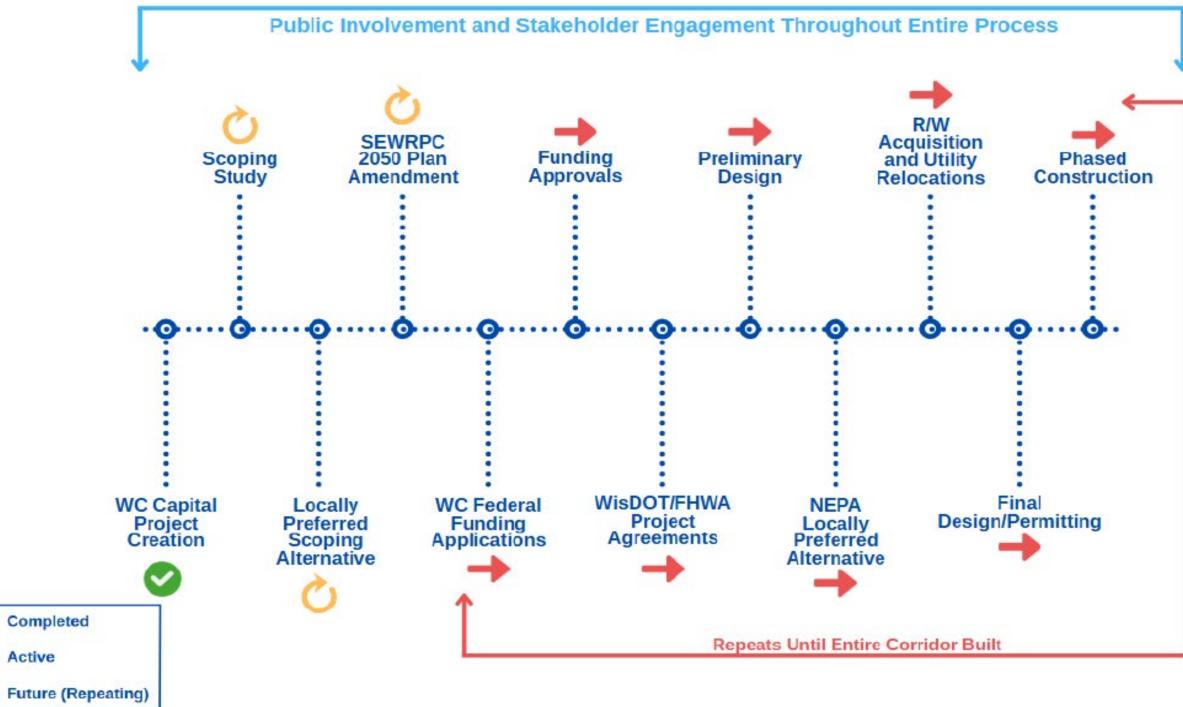
#### NEW

- WIDENING AND/OR OTHER IMPROVEMENT TO PROVIDE SIGNIFICANT ADDITIONAL CAPACITY
- RESERVE RIGHT-OF-WAY TO ACCOMMODATE POTENTIAL FUTURE IMPROVEMENT BEYOND 2050 (ADDITIONAL LANES OR NEW FACILITY)
- RESURFACING OR RECONSTRUCTION TO PROVIDE ESSENTIALLY THE SAME CAPACITY
- 4 NUMBER OF TRAFFIC LANES FOR NEW OR IMPROVED FACILITY, INCLUDING RIGHT-OF-WAY RESERVATIONS (2 LANES WHERE UNNUMBERED)

#### FREEWAY INTERCHANGE



# SEWRPC2050 Plan Amendment **CTH K Project Development Process** The Process.





# Next Steps

- Exhibit Review.
- Project Comment Forms.
  - SEWRPC 2050 Plan Amendment.
- □ November Public Meeting #3-TBD.
  - Preferred Corridor Alternative Plan.
- Contact Waukesha County-Questions.
- Dublic Support, Be a Champion.





# Public Input

# Questions, Feedback, Issues, Concerns...









**CREATIVITY BEYOND ENGINEERING** 

### **MEMORANDUM**

- DATE: June 23, 2025
- TO: Brett Wallace, PE Engineering Services Manager Waukesha County
- **FR:** Pat Hawley, PE, PTOE, RSP, raSmith
- **CC:** Rachel Ketterhagen, PE, raSmith
- RE: County K (County JK to Brookfield Road) Preliminary Scoping Study Expansion Evaluation Summary Memo

#### Introduction

Waukesha County retained raSmith to conduct a preliminary scoping study for County K (Lisbon Road) from County JK (Lynndale Road) to Brookfield Road<sup>1</sup>. As part of these services, raSmith evaluated multiple factors to assess whether County K should be expanded to a four-lane divided roadway. This memorandum identifies these factors, summarizes the evaluation and provides a recommendation on the potential expansion.

### **Traffic Capacity**

- There has been significant development in northeast Waukesha County, which has led to increased traffic volumes along the County K corridor. County K is expected to exceed the capacity of a two-lane undivided corridor by the year 2055.
- The design year 2055 forecast County K daily traffic volumes (AADT of 13,000-16,700 vehicles per day) push the planning level capacity thresholds used by WisDOT and SEWRPC for two-lane undivided roadways (3,500-16,800 vehicles per day). The upper end of the WisDOT and SEWRPC capacity ranges reflect optimal conditions in terms of lane and shoulder width, truck percentages, passing zones and traffic characteristics. Given the less than optimal conditions along County K, the design year daily forecasts are expected to exceed the capacity thresholds for a two-lane undivided rural roadway.
- Most of the study intersections will experience failing movements during the design year 2055 peak hours with the existing geometry and traffic control.
- The Maple Avenue and County F intersections require expansion to a four-lane divided roadway to provide acceptable peak hour operating conditions in the design year 2055.
- The County JK, County V and County Y intersections will require a mix of additional travel lanes and/or enhanced traffic control to provide acceptable peak hour traffic conditions in the design year 2055.
- The numerous stop-controlled tee intersections are expected to continue to operate unacceptably in the design year with the existing two-lane County K geometry and minor street stop control. A four-lane median divided roadway would improve operations at these intersections by accommodating two-stage left turns from the minor streets, shortening platoons of vehicles along County K to create more gaps, and in some instances, limiting the side-street to right-in/right-out movements.
- Increasing the capacity of the County K corridor will improve the operation of the north-south movements at signalized intersections by allowing additional green time to be allocated to these movements.

<sup>&</sup>lt;sup>1</sup> The east project limits have been extended from Lannon Road (County Y) to Brookfield Road. The safety and operational analysis of the County K segment between Lannon Road and Brookfield Road is currently underway. This expansion evaluation summary will be updated if the additional analysis requires modifications to the memorandum.



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### Safety

- Key historic crash findings (2020-2024):
  - The existing County K corridor crash rate of 285.34 crashes per 100 million vehicle miles traveled (HMVMT) exceeds the statewide average of 84.07 HMVMT for similar roadway facilities.
  - Four fatalities occurred along the corridor, including two at the Maple Avenue intersection.
  - There was a concentration of 17 crashes near the Duplainville Road intersection and the railroad crossing.
  - Fatal and injury crashes represented 47% of all midblock and minor intersection crashes, which is higher than normal and is a point of concern.
- Predictive safety analysis shows a four-lane divided roadway would have fewer crashes than a two-lane undivided roadway.
- Raised medians provide safety benefits mid-block by physically separating opposing movements and limiting driveways and minor intersections to right-in/right-out movements.
- The raised median provides safety benefits at unsignalized intersections by allowing minor street left-turn vehicles to complete the movement in two stages.
- The expansion to four lanes provides safety benefits at unsignalized intersections by minimizing long platoons of vehicles, which creates additional acceptable gaps in traffic and minimizes the pressure to execute risky minor street maneuvers.

### Railroad

- The County K study is evaluating the potential to grade separate the existing railroad crossing located east of Duplainville Road. If a grade separated overpass is constructed, County K is expected to divert some traffic from adjacent parallel routes with at-grade crossings such as Silver Spring Drive (County VV), Main Street (County F) and Weyer Road to take advantage of the improved travel time reliability. Therefore, the County K design year 2055 forecasts could be even higher than currently shown with the railroad grade separation.
- If a grade separated overpass is constructed, a four-lane bridge would be constructed to take advantage of the bridge structure's 75-year design life. A four-lane County K roadway would be consistent with the four-lane overpass.
- If the crossing remains at-grade, a four-lane divided roadway would provide operational and safety benefits.
  - The additional travel lane in each direction would provide increased queue storage, which would be especially beneficial for eastbound traffic due to the proximity of the County F signalized intersection.
  - The additional travel lanes would allow the queues to disperse quicker after the arm gates are lifted.
  - The raised median would provide a positive deterrent for vehicles attempting to bypass the railroad gate arms.

### **Regional Significance**

- SEWRPC's Vision 2050 currently shows County K as a future four-lane roadway east of Brookfield Road and it recommends reserving right-of-way for a future four-lane roadway between Brookfield Road and Lannon Road (County Y). Waukesha County has formally requested an update to the SEWRPC 2050 Plan to show County K as a four-lane facility between Brookfield Road and CTH JK (Lyndale Road) on the Arterial Street and Highway Network.
- County K is one of a few Waukesha County roadways spanning nearly the entire county from 124<sup>th</sup> Street to WIS 67 in Oconomowoc. It provides connectivity to 11 Waukesha County communities.
- Providing additional capacity along County K would enhance regional connectivity and route options.
- County K is a National Highway System (NHS) route throughout the project limits (County JK to Brookfield Road). NHS routes are critical to the nation's economy, defense, and mobility providing a primary network for movement of goods and services through the nation. The NHS network supplements the national interstate system.

### **Other Considerations**

• There is an existing half mile section of four-lane divided roadway near WIS 164 that would remain.



Page 3 / June 20, 2025

- Heavy trucks have slower operating speeds, acceleration rates and deceleration rates. They occupy
  more roadway and require more turning room. These factors cause heavy trucks to have a greater
  impact on operations than passenger vehicles. Roadway counts along the corridor recorded up to
  1,800 trucks per day on a weekday from 6:00am to 7:00pm. Trucks volumes are highest and have the
  greatest impact near the quarries (between Swan Road and County V). Through traffic on County K
  often needs to slow along the corridor behind turning, accelerating or decelerating trucks. Therefore,
  the heavy truck traffic adversely impacts operations by increasing delay and travel time to all roadway
  uses. There is a direct correlation between speed differential and crash frequency, which means the
  heavy truck traffic is likely a contributing factor to the higher crash rates along the corridor.
  Expanding to a four-lane divided roadway would provide County K traffic the ability to safely pass and
  avoid slower moving trucks, which would improve operations and safety.
- A four-lane divided roadway would enhance east-west freight connectivity in Waukesha County. The additional capacity will also enhance north-south freight connectivity along County F by reducing delay at the County K intersection.
- Private driveways have an adverse impact on corridor safety and operations. There is a direct correlation between access density and crash rates, and an inverse correlation between access density and corridor mobility. Constructing a raised median along County K would convert many of these existing full access driveways to right-in/right-out operations, which would eliminate conflicts and improve safety and operations.
- Providing a continuous four-lane divided roadway improves corridor operations and enhances safety by eliminating the multiple merges that would be required to transition between a mix of four-lane and two-lane sections.
- Many of the comments received from local officials and the public are concerns that would be addressed with the expansion to a four-lane divided facility. Initial public feedback shows support for adding capacity to CTH K.

### Conclusions

The above factors highlight the justification to expand the County K corridor to a four-lane divided roadway from Lynndale Road (County JK) to Brookfield Road. Some of the factors are location specific and there is strong justification for expansion at these defined locations, such as the operational needs at County F and Maple Avenue. Other factors provide a broader corridor-wide support for the expansion, such as the safety benefits associated with a four-lane divided roadway. When these factors are layered and viewed holistically, there is justification to reconstruct County K as a four-lane divided roadway along the entire corridor.

County K Corridor Study

COUNTY

/ / \* ( LEADING THE WAY

