

ENROLLED ORDINANCE 176-105

MODIFY THE 2022-2026 CAPITAL PLAN AND 2022 BUDGET FOR CAPITAL
PROJECT 201807, PEWAUKEE TO BROOKFIELD TRAIL CONSTRUCTION

WHEREAS, Waukesha County is interested in developing lands for public outdoor recreation purposes as described in Appendix A of the Comprehensive Development Plan of Waukesha County; and

WHEREAS, the Waukesha County Board of Supervisors approved Capital Improvement Project #201807, Pewaukee to Brookfield Trail, in the 2021-2025 Capital Project Plan, with a total budget of \$2,200,000; and

WHEREAS, the Pewaukee to Brookfield Trail, as identified in the Waukesha County Bicycle Plan, will be a key three-mile section of paved trail from the Brookfield Village area (located in the City of Brookfield) to a proposed trailhead south of Watertown Road (located in the City of Pewaukee); and

WHEREAS, the anticipated funds needed for construction will exceed the construction budget by \$290,000, due to a higher-than-expected public bid for construction with the higher bid primarily due to increased material and labor costs; and

WHEREAS, the project costs now total \$2,490,000, and the Department of Parks and Land Use requests the use of \$290,000 of Capital Project Fund balance to cover the above budget amount.

THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that the 2022-2026 Capital Plan be modified for additional costs for Project #201807 Pewaukee to Brookfield Trail.

BE IT FURTHER ORDAINED that the 2022 Capital Project budget for Project #201807 Pewaukee to Brookfield Trail be modified to appropriate additional expenditure authority of \$290,000 and increase the use of Capital Project Fund balance by a corresponding amount for the construction of the Pewaukee to Brookfield Trail.


MODIFY THE 2022-2026 CAPITAL PLAN AND 2022 BUDGET FOR CAPITAL PROJECT 201807, PEWAUKEE TO BROOKFIELD TRAIL CONSTRUCTION

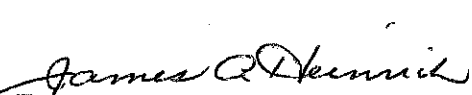
Presented by:
Executive Committee

Approved by: Land Use, Parks,
and Environment Committee

Approved by:
Finance Committee

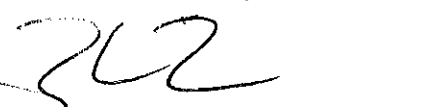

Paul L. Decker, Chair



William A. Mitchell, Chair



James A. Heinrich, Chair



Timothy Dondlinger


Keith Hammitt



Tyler J. Foti


James A. Heinrich



Thomas A. Michalski



Joel R. Gaughan

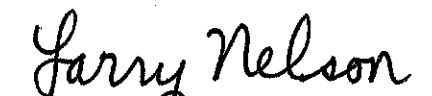

William A. Mitchell


Chris Mommaerts



Thomas A. Michalski


David W. Swan



Richard Morris


Larry Nelson

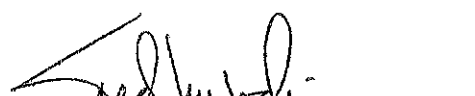
Absent
Peter M. Wolff


Thomas J. Schellinger


Duane E. Paulson (NAM)


David D. Zimmermann

Absent
Steve Whittow

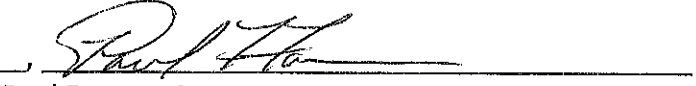

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The foregoing legislation adopted by the County Board of Supervisors of Waukesha County, Wisconsin, was presented to the County Executive on:

Date: 2/25/2022 
Margaret Wartman, County Clerk

The foregoing legislation adopted by the County Board of Supervisors of Waukesha County, Wisconsin, is hereby:

Approved: X
Vetoed: _____

Date: 2/25/2022 
Paul Farrow, County Executive

CAPITAL BUDGET SUMMARY						
Year	2018	2019	2020	2021	2022	Total
Program Project	Design/Eng.	Design/Eng.	Design/Eng.	Construction	Ordinance	Project
Expenditure Budget	\$0	\$300,000	\$0	\$1,900,000	\$290,000	\$2,490,000
Revenue Budget	\$0	\$240,000	\$0	\$1,706,000	\$290,000	\$2,236,000
Net Cost After Revenues Applied	\$0	\$60,000	\$0	\$194,000	\$0	\$254,000
COST DOCUMENTATION				REVENUE		
Design		\$300,000		Fed/State WisDOT		\$1,696,000
Construction		\$2,050,000		WDNR Stewardship		\$250,000
Contingency		\$140,000		Capital Project Fund Balance		\$290,000
Total Project Cost		\$2,490,000		Total Revenue		\$2,236,000
EXPENDITURE BUDGET		\$2,490,000		REVENUE BUDGET		\$2,236,000

Project Scope & Description

In 2009, the Waukesha County Board adopted the updated Comprehensive Development Plan for Waukesha County. As a result, an updated Waukesha County Bicycle Plan was developed through a collaborative effort between the Department of Parks and Land Use, the Department of Public Works, all municipalities within the county, the Wisconsin Department of Transportation, the Wisconsin Department of Natural Resources, and the Southeast Wisconsin Regional Planning Commission (SEWRPC). The Waukesha County Board adopted the Waukesha County Bicycle Plan as part of the Comprehensive Development Plan in 2012. A component of the Waukesha County Bicycle Plan includes an approximately five-plus mile multi-use trail from the City of Waukesha at Frame Park to the City of Brookfield Historic Village area along Brookfield Road. This proposed project will develop the approximately three-mile segment of the trail from a proposed trailhead / parking area just south of Watertown Road in the City of Pewaukee to a proposed trailhead / parking area located near the intersection of Brookfield Road and River Road, in the City of Brookfield. The location of the Pewaukee trailhead was moved slightly to the north due to local resident input. The project will be coordinated with the State of Wisconsin Department of Transportation, Department of Natural Resources, Army Corps of Engineers, City of Brookfield, and City of Pewaukee. The trail will cross three roadways and the Fox River three times.

The Department of Parks and Land Use will seek funding from multiple sources. The project budget includes \$1,696,000 (80:20 cost share reimbursable program) from the Wisconsin Department of Transportation through the Federal Transportation Alternatives Program (TAP) Grant. Waukesha County has also secured a \$250,000 State of Wisconsin Department of Natural Resources Stewardship Grant. Waukesha County will fund the remaining costs which will provide the required match for the Stewardship grant. The county does not anticipate plowing the trail in the winter. Depending on future use and demand, the cities may cooperatively maintain this trail for year-round use. In December of 2021, Waukesha County solicited construction bids for the project. The lowest bid was higher than expected, and over the project budget. In February of 2022 an ordinance will be considered by the County Board to appropriate additional expenditure authority of \$290,000, and increase the use of Capital Project Fund Balance by a corresponding amount, which will allow the County to award the bid and initiate the project construction.

Location: The City of Pewaukee and the City of Brookfield. Features or destinations along the trail include the GE Medical Training Center located on Watertown Road.

Analysis of Need: The project is identified as the northern phase of a north-south connector trail in the Waukesha County Bicycle Plan. The trail connects to 26 miles of established on and off-road trails in the City of Brookfield, connecting residents in several densely populated areas with a transportation alternative to access employment, retail, and recreation centers. The trail also connects to the State of Wisconsin Hank Aaron Trail and Milwaukee County Oak Leaf Trail – extending impact to about 100 miles of connected trails and parkways through Waukesha County. Additionally, the trail also connects to the Brookfield Square Mall, the Sharon Lynne Wilson Center for the Arts, Waukesha County's Fox Brook Park, parks in the City of Brookfield and the Village of Elm Grove and several commercial and business areas including the GE Healthcare Institute.

Alternatives: One alternative examined was to build a connector bicycle lane or paved shoulder facility as part of the CTH F overlay project (capital project #200905). However, it was a simple overlay project, and not a reconstruction project, and also has limited available right-of-way for separated trail purposes.

Ongoing Operating Costs: This project will generate an additional three-plus lineal miles of trail to maintain. This facility will be maintained by the current parks staffing level located at Fox Brook Park, with assistance from the City of Brookfield Parks, Recreation & Forestry Department.

Previous Action: This Pewaukee to Brookfield trail was previously included in the Phase I: Waukesha-Brookfield Multi-Use Trail project (#201407), and was approved with this project scope (enrolled ordinance 171-19), but was not awarded federal TAP funding. This project is proposed to correspond with an application for a later federal funding cycle, and was approved as a new project in the 2018-2022 capital plan. Approved as planned in the 2019-2023 and 2020-2024 capital plans. Approved with a scope change and cost and revenue updates in the 2021-2025 capital plan.

FISCAL NOTE

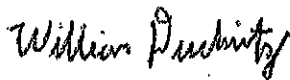
MODIFY THE 2022-2026 CAPITAL PLAN AND 2022 BUDGET FOR CAPITAL PROJECT 201807
PEWAUKEE TO BROOKFIELD TRAIL CONSTRUCTION

This ordinance modifies the 2022-2026 Capital Plan and 2022 Capital Project budget to increase expenditure authority by \$290,000 to cover above-budget construction costs for the Pewaukee to Brookfield Trail project (#201807). The ordinance also increases the use of Capital Project Fund balance by \$290,000 to fund these expenditures.

The current construction budget (which includes project construction and construction administration) is \$1.76 million. The construction administration contract has been awarded (\$95,300), leaving an available construction budget of approximately \$1,664,700. According to department management, the low bid received for the project construction is \$1.954 million, which is approximately \$290,000 over the estimated construction budget for this portion of the project. All bids were higher primarily due to increased material and labor costs.

The previous budget for this project was \$2.2 million and increases to \$2.49 million with this cost update. This project is funded through revenue from the Wisconsin Department of Transportation through the Federal Transportation Alternatives Program (TAP) Grant (\$1.696 million) and revenue from the Wisconsin Department of Natural Resources Stewardship Grant (\$250,000). The county's portion of the original budget is \$254,000; the county's portion of the revised budget increases \$290,000 to \$544,000, with the department requesting to fund the additional expenditures with Capital Project Fund balance.

This ordinance does not result in an impact to tax levy.



William Duckwitz
Budget Manager
02/01/2022
MYBK
JE #2022-00000375