# 177<sup>th</sup> BOARD YEAR LEGISLATIVE ITEMS RECEIVED FOR COMMITTEE REFERRAL

File No.	Rec/Ref:	To:	TIVE ITEMS RECEIVED FOR COMMITTEE REFERRAL Title
177-0-020	06/07/22 06/09/22	LU	ORD: Amend The Waukesha County Shoreland And Floodland Protection Ordinance District Zoning Map Of The Town Of Merton By Conditionally Rezoning Certain Lands Located In Part Of The NE ¼, NW ¼ And SE ¼ Of Section 6, T8N, R18E, Town Of Merton, Waukesha County, Wisconsin, To Revise The Boundaries Of The C-1 Conservancy (Floodplain) Overlay District And The A-1 Agricultural District To Allow A
177-0-021	06/07/22 06/09/22	LU	Portion Of Mason Creek To Be Realigned (RZ95) ORD: Amend The Waukesha County Shoreland And Floodland Protection Ordinance District Zoning Map Of The Town Of Merton And The Town Of Merton Zoning Ordinance By Rezoning Certain Lands Located In Part Of The NE ¼ Of Section 27, T8N, R18E, Town Of Merton, Waukesha County, Wisconsin, From The R-1 Residential District To The A-1 Agricultural District (RZ96)
177-0-022	06/07/22 06/09/22	LU FI	ORD: Modify The 2022 Community Development Fund Budget To Accept Additional Home Investment Partnership (Home) Program Funds And Actual Community Development Block Grant (CDBG) Program Funds
177-0-023	06/07/22 06/09/22	PW	ORD: Laying Out, Relocation And Improvement Of County Trunk Highway F & Lindsay Rd. Intersection, Project I.D. 2754-00-00
177-0-024	06/07/22 06/09/22	PW Fl	ORD: Modify The 2022 Department Of Public Works – Special Purpose Grant Fund For Additional Fixed Asset Purchases And Increase American Rescue Plan Act Funding Revenue
177-0-025	06/07/22 06/09/22	EX Fl	ORD: Modify The 2022 Department Of Administration – Special Purpose Grant Fund By \$315,000 And Increase American Rescue Plan Act Funding To Redesign Current Webpage And Transition To Cloud Environment
177-0-026	06/07/22 06/09/22	EX FI	ORD: Modify The 2022-2026 Capital Plan For The Creation Of Capital Project #202215 Enterprise Resource Planning System Replacement And Modify The 2022 Department Of Administration – Special Purpose Grant Fund By \$200,000, Funded With American Rescue Plan Act Funding Revenue
177-0-027	06/08/22 06/09/22	EX HS FI	ORD: Modify The 2022-2026 Capital Plan And 2022 Capital Project Budget To Modify Scope For Capital Project #202014 HHS Technology System Enhancements, Funded With American Rescue Plan Act Funding Revenue
177-0-028	06/08/22 06/09/22	EX HS FI	ORD: Modify The 2022-2026 Capital Plan And 2022 Capital Project Budget To Create Capital Project #202217 Mental Health Center Remodel, Funded With American Rescue Plan Act Funding Revenue
177-A-011	06/08/22 <sup>,</sup> 06/09/22	EX	APPT: Amy Barrows to the Silver Lake Management District
177-A-012	06/08/22 06/09/22	EX	APPT: David Eubanks to the Middle Genesee Lake Management District
177-0-029	06/08/22 06/09/22	HS JU FI	ORD: Modify The 2022 Department Of Health And Health Service – Special Purpose Grant Fund For Criminal Justice Collaborating Council Pretrial Supervision And Increase American Rescue Plan Act Funding General Government Revenue

# 177<sup>th</sup> BOARD YEAR LEGISLATIVE ITEMS RECEIVED FOR COMMITTEE REFERRAL

File No.	Rec/Ref:	To:	Title
177-0-030	06/08/22	HS	ORD: Modify The Department Of Health And Human Services 2022
	06/09/22	FI	Budget And Authorize The Utilization Of Unspent 2021 Grant Funds
			From The Specialized Transportation Assistance Program For Counties
			Provided By The Wisconsin Department Of Transportation
177-0-031	06/08/22	СВ	ORD: Authorization To Enter Into Settlement Agreement In The
	06/09/22		Eminent Domain Lawsuit Of The Estate Of Joseph Delmer Putna v.
· · · · · · · · · · · · · · · · · · ·			Waukesha County, Case Number 2020-CV-264

1	P	IVIEND THE WAUKESHA COUNTY SHORELAND AND FLOODLAND PROTECTION ORDINANCE
2	D	ISTRICT ZONING MAP OF THE TOWN OF MERTON BY CONDITIONALLY REZONING CERTAIN
3	LA	NDS LOCATED IN PART OF THE NE ¼, NW ¼ AND SE ¼ OF SECTION 6, T8N, R18E, TOWN OF
4		MERTON, WAUKESHA COUNTY, WISCONSIN, TO REVISE THE BOUNDARIES OF THE C-1
5	C	ONSERVANCY (FLOODPLAIN) OVERLAY DISTRICT AND THE A-1 AGRICULTURAL DISTRICT TO
6	_	ALLOW A PORTION OF MASON CREEK TO BE REALIGNED (RZ95)
7		
, 8	WF	IEREAS, after proper notice was given, a public hearing was held and the subject matter of
9		Green of the order of the state
10	Unit	or change was approved by the merton rown board on may 3, 2022, and
11	\۸/∟	IEREAS, the matter was referred to and considered by the Waukesha County Park and
12		nning Commission, which recommended approval and reported that recommendation to the
12		
		d Use, Parks and Environment Committee and the Waukesha County Board of Supervisors,
14	as i	required by Section 59.692 and 60.62, Wis. Stats.
15		
16		E COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that the
17		ukesha County Shoreland and Floodland Protection Ordinance District Zoning Map for the
18		wn of Merton, Waukesha County, Wisconsin, adopted by the Waukesha County Board of
19		pervisors on June 23, 1970, is hereby amended to conditionally rezone certain lands located
20	•	part of the NE ¼, NW ¼ and the SE ¼ of Section 6, T8N, R18E, Town of Merton, Waukesha
21		unty, Wisconsin, to revise the boundaries of the C-1 Conservancy (Floodplain) Overlay
22		trict and the A-1 Agricultural District to allow a portion of Mason Creek to be realigned, and
23	mo	re specifically described in the "Staff Report and Recommendation" and map on file in the
24	off	ice of the Waukesha County Department of Parks and Land Use and made a part of this
25	Or	dinance by reference RZ95, is hereby approved, subject to the following conditions:
26		
27	1.	Within six months after the completion of the watercourse relocation, the petitioners shall
28		apply for a Letter of Map Revision with FEMA for the proposed changes. The petitioners shall
29		obtain FEMA approval of a Letter of Map Revision.
30		э.
31	2.	Within six months after the completion of the watercourse relocation the petitioners shall
32		submit a final map to be certified by an engineer, that the fill or alteration as approved by
33		Waukesha County has been accomplished to the specifications set forth by this zoning
34		amendment.
35		
36	3.	Prior to commencement of land altering activities and/or land disturbances, a Stormwater
37		Permit from the Waukesha County Land Resources Division shall be obtained.
38 🐰		
39	4.	Prior to the commencement of land altering activities and/or land disturbances all required
40		permits from the WDNR and ACOE (if applicable) shall be obtained.
41		
42	5.	Prior to the commencement of any vegetation disturbance, a Vegetation Removal Permit shall
43		be issued by the Waukesha County Planning and Zoning Division.
4.4		.*

. . . . . . ....

Referred on: 06/09/22	File Number: 177-0-020	Referred to: LU	
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BE IT FURTHER ORDAINED that the Waukesha County Clerk shall file a certified copy of this
 Ordinance with the Town of Merton Clerk.

47

BE IT FURTHER ORDAINED that this Ordinance shall be in full force and effect upon passage,
 approval and publication.

# **COMMISSION ACTION**

The Waukesha County Park and Planning Commission after giving consideration to the subject matter of the <u>Ordinance</u> to amend the Waukesha County Shoreland and Floodland Protection Ordinance hereby recommends <u>approval</u> of **RZ95 (Tall Pines Conservancy)** in accordance with the attached "Staff Report and Recommendation".

# PARK AND PLANNING COMMISSION

May 19, 2022

James Siepmann, Chairperson

Thomas Michalski, Vice Chairperson

Robert Peregrine

Richard Morris

William Groskopf

# WAUKESHA COUNTY DEPARTMENT OF PARKS AND LAND USE STAFF REPORT AND RECOMMENDATION ZONING MAP AMENDMENT

**DATE:** May 19, 2022

FILE NO.: RZ95

OWNER:Tall Pines Conservancy, Inc.P.O. Box 65Nashotah, WI 53058

TAX KEY NO.: MRTT 0310.998.008

#### LOCATION:

The property is described as Lot 2, Certified Survey Map No. 11865, part of the SW ¼ of the NE ¼ and the SE ¼ of the NW ¼ and the NW ¼ of the SE ¼ of Section 6, T8N, R18E, Town of Merton and located on Pleasant View Road containing approximately 26.3 acres.

#### EXISTING ZONING:

County: A-1 Agricultural District, C-1 Conservancy Overlay (Floodplain and Wetland) District, HG High Groundwater District, EC Environmental Corridor Overlay District.

Town: A-1 Agricultural District.

# PROPOSED ZONING:

County: A-1 Agricultural District, C-1 Conservancy Overlay (Floodplain and Wetland) District, HG High Groundwater District, EC Environmental Corridor Overlay District.

Town: A-1 Agricultural District.

EXISTING LAND USE: Agriculture and open space

#### PROPOSED LAND USE:

Revise the boundaries of the C-1 Conservancy (Floodplain) Overlay District to allow a 1,500-foot portion of Mason Creek entirely within the subject property to be realigned to improve water quality in accordance with the recommendation in the Mason Creek Watershed Protection Plan, dated 2017. Due to the stream realignment a slight change in the County shoreland zoning jurisdictional boundary would occur.

#### PUBLIC HEARING DATE:

April 6, 2022

#### PUBLIC REACTION:

Several residents attended the public hearing. Many attendees were seeking additional detail about the project including the project scope, timeline, and purpose of the project.

Mark Windisch (W334 N8969 Pleasant View Rd.) expressed concerns about construction traffic and future public traffic if the site was made open to the public.

Sandy Doyle (W288 N8031 Park Dr.) inquired about who would maintain the land after the project was completed.

Referred on: 06/09/22

File Number: 177-0-020

Referred to: LU 4

# TOWN PLAN COMMISSION AND TOWN BOARD ACTION:

On April 6, 2022, the Town of Merton Plan Commission recommended approval of the rezone request to the Town Board.

On May 9, 2022, the Town of Town Board approved the request and made recommendation of the same to Waukesha County. The Town's adopted ordinance is attached as Exhibit A.

# <u>COMPLIANCE WITH THE COMPREHENSIVE DEVELOPMENT PLAN FOR WAUKESHA</u> <u>COUNTY AND THE TOWN OF MERTON LAND USE PLAN:</u>

The Comprehensive Land Use Plans for Waukesha County and the Town of Merton designate the property in the Rural Density and Other Agricultural Lands, Primary Environmental Corridor and Open Lands to be Preserved Categories of the Waukesha County Comprehensive Development Plan and Town Land Use Plan.

The proposal to realign the Mason Creek to its historic channel and establish a riparian buffer area, in order to retore natural habitat as well as improve water quality and water clarity in accordance with the recommendations in the Mason Creek Watershed Protection Plan (2017) is consistent with County and Town Plan recommendations.

#### STAFF ANALYSIS:

The subject property is located on Pleasant View Rd. near the County line and is approximately 26.3 acres in size and is bisected by the Mason Creek. The parcel is surrounded by parcels zoned A-1 Agricultural District and C-1 Conservancy District (Town) which appear to be generally in agricultural and open space use with single family residences on many of the lots. The subject parcel is owned by Tall Pines Conservancy who intend to retain the land as open space within the wetland and floodplain/riparian areas and continue to farm the remaining upland acreage.

There is a mapped 100-year floodplain associated with Mason Creek. The waterway is currently channeled via a deep linear ditch which was modified decades ago from its natural meandering channel and floodplain. The FEMA Flood Insurance Rate Maps (FIRMs) identify a Special Hazard Flood Zone (SHFZ) on the subject lot. The SHFZ is an A ("Approximate") Zone. Within A Zones, the 1% chance (100-year) floodplain is not based on a detailed hydrologic and hydraulic study meaning no base flood elevations have been determined and a regulatory floodway has not been established.

Mason Creek was identified as an important contributor of sediment and phosphorus to both the Oconomowoc River and Rock Rivers. Mason Creek has been listed as an impaired waterway by the USEPA and WDNR according to the 2017 Mason Creek Watershed Protection Plan prepared by SEWRPC. In accordance with the recommendations in that plan, the petitioners are proposing to realign a ¼ mile stretch of the creek (all within the subject lot) and associated floodplain to restore the natural/historic hydrology of the waterway and floodplain and to reestablish a riparian buffer area. The physical changes to the creek will only occur on the subject lot. Having said that, the stream realignment will cause small changes in the flood plain boundary on the subject property as well as lots upstream and downstream of the project area. Those changes are minimal with respect to the acreage involved and should not impact existing structures or buildable areas of nearby properties.

The primary purpose of the project is to reduce sediment loads entering the watershed, reduce sediment loads in the creek from entering North Lake, restore aquatic habitat that will support macroinvertebrate and fish populations (including Brook Trout) as well as prairie restoration within the previously farmed riparian corridor. Significant invasive species management is proposed, including the treatment of reed canary grass to restore sedge meadow habitat. Native revegetation, including trees, is proposed post-project. Additional project narrative provided by the petitioners is attached as Exhibit B and a site plan that shows the proposed realignment of the creek as Exhibit C.

File Number: 177-0-020

The floodplain boundary will be modified in conjunction with the realignment of the creek. A preliminary hydrologic and hydraulic analysis was conducted by Stantec and approved by DNR to establish base flood elevations and provide a more accurate model of the established A Zone. A further analysis was conducted to determine how the proposed stream realignment would impact those base flood elevations. That study concluded that <u>base flood elevations will not increase</u> and will be slightly reduced at certain cross sections of the waterway within the study area. The DNR has reviewed and approved the flood study of the proposed floodplain. Exhibit C shows existing floodplain boundary in blue cross hatching and the proposed boundary in red.

Though base flood elevations at all cross sections will either remain the same or will be reduced, the Ordinance and DNR require that the petitioners submit a LOMR (Letter of Map Revision) to FEMA for review and approval within six months of the completion of the waterway relocation. This is to ensure the land altering activity and related impact to the floodplain was implemented in accordance with the plan. Approval of the LOMR will also formally revise the effective FIRM (flood map).

On May 4, 2022, the DNR issued a Chapter 30 individual permit to authorize the channel realignment. That permit establishes a very specific time window (May 15<sup>th</sup> to September 15<sup>th</sup>) when the project must occur to ensure the work is done during low water periods and to protect fish spawning, movement, and egg incubation periods.

Due the extent of land disturbance proposed, a Stormwater Permit is required from the Waukesha County Land Resources Division prior to commencing any land altering activities and a Vegetation Removal Permit is required from the Planning and Zoning Division to authorize proposed vegetation removal within the C-1 Conservancy Overlay District.

At the public hearing, project representatives from Stantec (Sarah Majerus) and Tall Pines (Chris Gutchenritter) provided additional project detail and addressed several questions from the public which are summarized in the public comments section of this report. They noted that the project is expected to take 8 to 10 weeks. The new channel is first constructed offline and is then tied into the existing upstream and downstream connection points. Ditch plugs are proposed in the old linear channel to create an oxbow pond type wetland hydrology. With respect to questions/concerns about traffic and public access, Mr. Gutchenritter noted that only limited public access is proposed (and is required by their grant funding sources). He noted that limited access does not equate to "open to the public" but means that small scheduled groups will occasionally visit the site for educational purposes. In response to another public question about long term maintenance, he noted that Tall Pines intends continue to own the land and provide long term maintenance of the site.

#### STAFF RECOMMENDATION:

Based upon the above analysis, Planning and Zoning Division Staff recommends <u>conditional approval</u> of the request, subject to the following conditions:

- 1. Within six months after the completion of the watercourse relocation, the petitioners shall apply for a Letter of Map Revision with FEMA for the proposed changes. The petitioners shall obtain FEMA approval of a Letter of Map Revision.
- 2. Within six months after the completion of the watercourse relocation the petitioners shall submit a final map to be certified by an engineer, that the fill or alteration as approved by Waukesha County has been accomplished to the specifications set forth by this zoning amendment.
- 3. Prior to commencement of land altering activities and/or land disturbances, a Stormwater Permit from the Waukesha County Land Resources Division shall be obtained.

File Number: 177-0-020

- 4. Prior to the commencement of land altering activities and/or land disturbances all required permits from the WDNR and ACOE (if applicable) shall be obtained.
- 5. Prior to the commencement of any vegetation disturbance, a Vegetation Removal Permit shall be issued by the Waukesha County Planning and Zoning Division.

The proposed stream realignment will restore the natural river hydrology and riparian buffer which will improve the water quality and reduce the sediment load in Mason Creek, North Lake, and nearby watershed. The project will improve fish and wildlife habitat, will not adversely impact drainage, and will not increase regional flood elevations. As conditioned, the request meets the purpose and intent of the Ordinance.

Respectfully submitted,

Benjamin Greenberg

Ben Greenberg Senior Planner

Attachments: Exhibits A-C Map

N:\PRKANDLU\Planning And Zoning\Rezones\Staff Reports\RZ95 Tall Pines Conservancy Mrt.Doc

Referred on: 06/09/22

File Number: 177-0-020

Referred to: LU 7

ORDINANCE NO. 17.42

#### RDINANCE TO AMEND THE DISTRICT ZONING MAP WAUKESHA COUNTY SHORELAND AND FLOODLAND PROTECTION OF **ORDINANCE TO REVISE THE BOUNDARIES OF THE C-1 CONSERVANCY OVERLAY DISTRICT RELATED TO TAX PARCEL NO. MRTT 0310.998.008**

WHEREAS, Tall Pines Conservancy, LLC, petitioned the Town of Merton to amend the District Zoning Map of Waukesha County Shoreland and Floodland Protection Ordinance to revise the boundaries of the C-1 Conservancy Overlay District related to Tax Parcel No. MRTT 0310.998.008;

WHEREAS, the change in zoning was requested to allow a 1,500 foot portion of Mason Creek to be re-aligned to improve water quality in accordance with the recommendation in the Mason Creek Watershed Protection Plan dated 2017;

WHEREAS, the Town of Merton Plan Commission, Town of Merton Town Board, and Waukesha County Department of Parks and Land Use held a Joint Public Hearing on the request on Wednesday, April 6, 2022; and

The Town Board of Supervisors of the Town of Merton, Waukesha County, Wisconsin, do ordain as follows:

SECTION 1. The District Zoning Map of Waukesha County Shoreland and Floodland Protection Ordinance within the Town of Merton, Wisconsin, dated April 9, 1974 as revised, and notations and references thereon, is hereby amended to revise the boundaries of the C-1 Conservancy Overlay District to permit a 1,500 foot portion of Mason Creek to be realigned in the following described lands:

#### See Exhibit A

SECTION 2. All ordinances or parts of ordinances conflicting with or contravening the provisions of this ordinance are hereby repealed.

SECTION 3. EFFECTIVE DATE. This ordinance shall take effect upon passage, posting and publication as required by law.

DATED:

ATTEST

5/10/2022

onna Hann, Clerk

Date Adopted: Date Published: Effective Date: TOWN OF MERTON

Tim Klink, Chairman

**Exhibit A** 

# EXHIBIT A

# Legal Description of Property

# Lot 2 CSM #11865 VOL 119/336 REC AS DOC #4401897 & CORRECTED BY DOC #4415230 PT SW1/4 OF NE1/4 & SE1/4 OF NW1/4 & NW1/4 OF SE1/4 SEC 6 T8N R18E

Referred on: 06/09/22

File Number: 177-0-020

Referred to: LU 9

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#### **PROJECT NARRATIVE**

#### APPLICANT INFORMATION

Received 02/16/2022 Waukesha County Dept. of Parks and Land Use

Property Owner information:

Tall Pines Conservancy, Inc. Susan Buchanan, Executive Director P.O. Box 65 W330 N4465 Lakeland Dr. (CTH C) Nashotah, WI 53058 susanb@tallpinesconservancy.org Phone: 262-369-0500

Environmental/Engineering Consultant Information:

Sarah Majerus, Environmental Scientist Stantec 12075 Corporate Pkwy #200 Mequon, WI 53092 <u>sarah.majerus@stantec.com</u> Phone: 920-627-3183

#### INTRODUCTION

Tall Pines Conservancy (the "Landowner") proposes to realign a degraded section of Mason Creek located in the east portion of their 26.5-acre property along Pleasant View Road (the "Project") in the Town of Merton, Waukesha County, Wisconsin. The Project area comprises approximately 18 acres surrounding a previously straightened section of Mason Creek. The Project area is proposed for stream realignment and riparian buffer restoration, while the remaining 8.5 acres in the west portion of the property will continue to be farmed. Tall Pines Conservancy is requesting Waukesha County permits to complete the Project. A Project Location Map and the Design Plans are included in Appendix A.

#### PURPOSE AND NEED

Mason Creek is a 303 (d) listed impaired waterway, located primarily within an agricultural watershed. The portion of Mason Creek within the Project area was historically ditched and channelized and is now incised and laden with sediment. The proposed Project will restore a ¼-mile section of Mason Creek by re-meandering the existing channel through its historic floodplain and establishing riffle-pool sequences with aquatic habitat features that will support macroinvertebrate and fish populations. The existing channel will provide remnant backwater and oxbow wetland habitat.

Habitat restoration activities within the riparian corridor are ongoing and will continue beyond construction. Ongoing efforts include prairie restoration within previously farmed riparian corridor and treatment of reed canary grass to restore sedge meadow habitat. Vegetation clearing will include removal of herbaceous vegetation along the proposed stream corridor. Sod mats will be reserved for placement along the bank of the new channel. Revegetation post-construction will include removal of invasive species, replacement of sod mats along newly established channel banks, native seeding, and tree and shrub planting within the floodplain.

Prepared by: Stantec

Page 1

Referred on: 06/09/22

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Riparian restoration will contribute to long-term goals of reduced sedimentation and improved water quality within Mason Creek.

#### **PROJECT DETAILS**

The project design proposes to re-align approximately 1,420 linear feet of the existing channel within the Project area. Restoration will include abandonment of the existing channel, and creation of a new channel within the historic floodplain. The design is based on stable morphological dimensions with a meandering alignment and a modified profile, to provide a functional lift of the stream system in an effort to provide hydrological reconnection to the existing floodplain. See attached Design Plans and Technical Memorandum in Appendix A for details.

Prior to commencing site grading, the contractor will install an access road that extends from Pheasant View Road to the Project area, along with a staging area and erosion control devices. Grading activities will include resetting an existing culvert, excavation of a new stream channel, backfill in portions of existing channel, and establishment of adjacent floodplain and wetland habitat. Contractors will work from the upstream sections of each channel and work downstream. Where possible, stream sections will be constructed in the dry. If construction activities must occur within the active channel, a pump around system will be used to divert flow. Revegetation within the riparian buffer will occur throughout the duration of construction and into Fall 2023.

While the intent of this Project is to improve the ecological function, temporary and permanent impacts to existing water resources are proposed as part of construction. Impacts are quantified in Table 1 below and shown on the attached Design Impact Graphic (Appendix A).

Temporary Impacts to I	Existing Cha	anne	əl		
Net	185.7	1.F			Areas where existing channel overlaps with proposed channel
Permanent Impacts to	Existing Ch	anne	əl		· · · · · · · · · · · · · · · · · · ·
Gain	469.2	LF			Proposed channel length less the existing channel length
Loss	259.3	LF			Fill in existing channel areas
Net	209.9	LF			
Temporary Impacts to I	Existing We	flanc	ds		
Net	118842.1	SF		AC	40-foot buffer from OHWM, where overlaps delineated wetland
Permanent Impacts to	Existing We	tlan	ds		
Gain	11214.5	SF	0.26	AC	Existing channel conversion to wetland & roadbed removed
Loss	26594.5	SF	0.61	AC	Existing wetland conversion to proposed channel & new access road
Net lote: Wetland impacts are bo	-15380.0	SF	- 0.35	AC	

#### Table 1: Wetland and Waterway Impacts



Page 2

Referred on: 06/09/22

File Number: 177-0-020

#### **CONSTRUCTION SCHEDULE & EROSION CONTROL**

Construction is anticipated to begin in the summer of 2022. Construction start dates are dependent upon the receipt of permits, agency approvals, and other project related development activities.

Typical excavation and grading equipment will be utilized to construct the project and staging areas/access routes will be limited to upland. Downstream receiving wetlands and waterways off site will be protected from potential water quality impacts through the installation of stormwater Best Management Practices (e.g., silt fence, erosions logs, erosion matting, etc.) during pre-construction and post-construction activities and will be removed following establishing greater than 70 percent vegetative growth. Refer to the *Erosion Control Plan* in the attached *Design Plans* for details.

#### AVOIDANCE AND MINIMIZATION EFFORTS

This project has been designed to minimize impacts to wetlands and waterways, in addition to endangered and cultural resources within the vicinity of the project.

Impacts to wetlands and waterways will be minimized by implementing and maintaining erosion control measures and limiting access to existing routes, as described above and as shown on the attached *Design Plans* in Appendix A.

An Endangered Resources (ER) Review was finalized by WDNR on July 8<sup>th</sup>, 2020 and recommends timing restrictions and proper erosion control to avoid impacts to the slender madtom. Coordination with WDNR is ongoing, and the Project will comply with the necessary avoidance and minimization recommendations to protect subject species. Refer to the attached *ER Review* (Appendix B) for details.

A Cultural Database Review was conducted in April 2020 to determine the presence or absence of catalogued sites within the Project. No known archaeological sites or historic structures are located within the Project limits. Refer to the attached Confidential Cultural Resource Database Review and Survey Results letter (Appendix B) for details.

Precautions will also be taken to prevent the spread of invasive and exotic species due to the proximity of wetland resources to the project area. The following steps shall be taken to avoid transporting invasive and exotic viruses and species:

1) Inspect and remove aquatic plants, animals, and mud from the equipment before mobilizing to the site and prior to leaving the site.

2) Drain all water from equipment that comes in contact with infested waters before mobilizing to the site. Drain all water from equipment that comes in contact with water prior to leaving the site.

3) Dispose of aquatic plants and animals in the trash prior to leaving the site.

4) Wash equipment with hot (>104° F) or high-pressure water, steam or allow your equipment to dry thoroughly for 5 days.

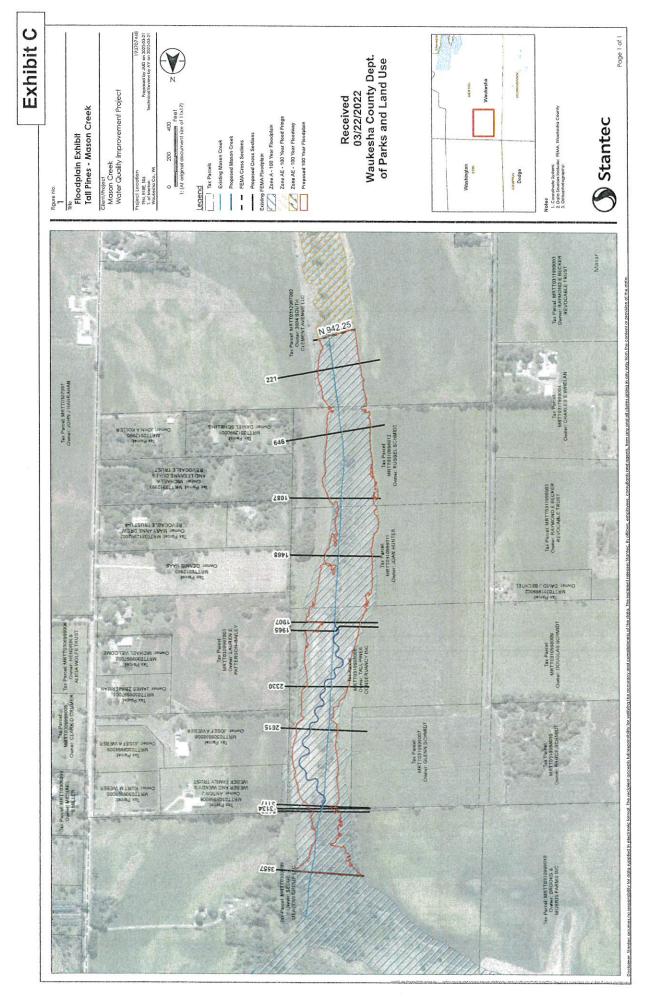


Page 3

Referred on: 06/09/22

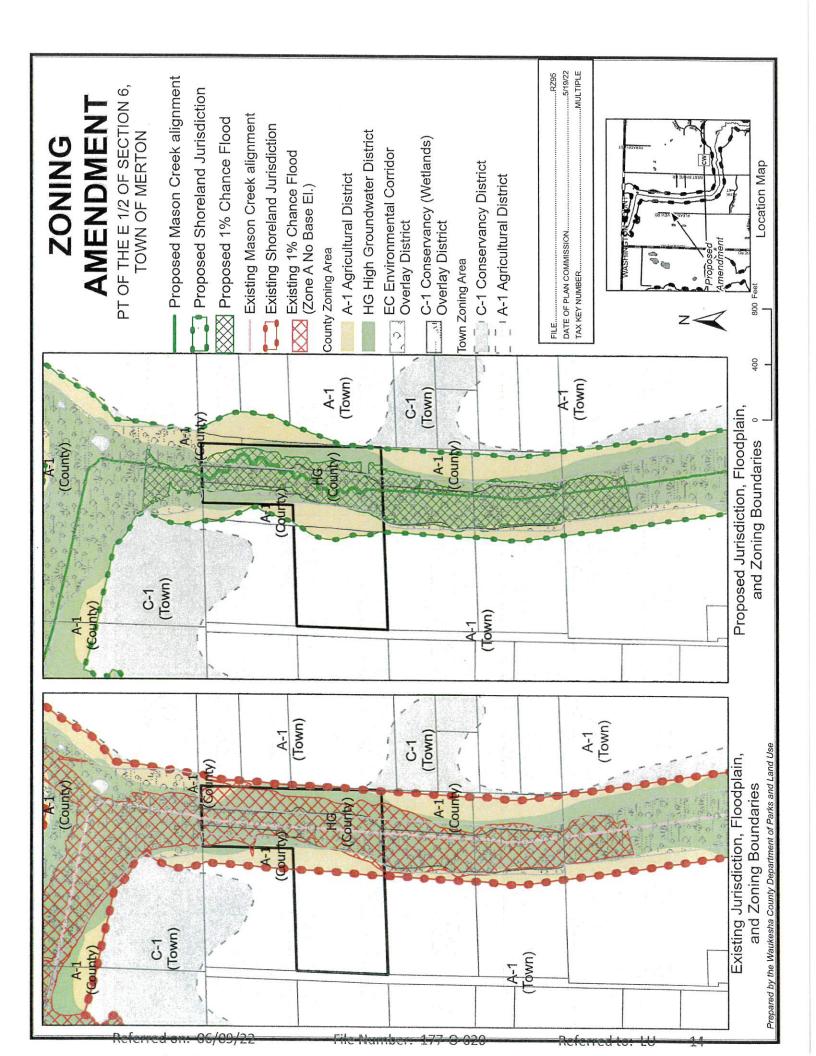
File Number: 177-0-020

Referred to: LU 12



Referred on: 06/09/22

Referred to: 111 13



AMEND THE WAUKESHA COUNTY SHORELAND AND FLOODLAND PROTECTION ORDINANCE 1 2 DISTRICT ZONING MAP OF THE TOWN OF MERTON AND THE TOWN OF MERTON ZONING 3 ORDINANCE BY REZONING CERTAIN LANDS LOCATED IN PART OF THE NE ¼ OF SECTION 27, 4 T8N, R18E, TOWN OF MERTON, WAUKESHA COUNTY, WISCONSIN, FROM THE R-1 RESIDENTIAL 5 DISTRICT TO THE A-1 AGRICULTURAL DISTRICT (RZ96) 6 7 WHEREAS, after proper notice was given, a public hearing was held and the subject matter of 8 this Ordinance was approved by the Merton Town Board on April 25, 2022; and 9 10 WHEREAS, the matter was referred to and considered by the Waukesha County Park and Planning Commission, which recommended approval and reported that recommendation to the 11 12 Land Use, Parks and Environment Committee and the Waukesha County Board of Supervisors, 13 as required by Sections 59.692 and 60.62, Wis. Stats. 14 15 THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that the 16 Waukesha County Shoreland and Floodland Protection Ordinance District Zoning Map for the 17 Town of Merton, Waukesha County, Wisconsin, adopted on June 23, 1970, and the Town of 18 Merton Zoning Ordinance adopted on October 23, 2007, are hereby amended to rezone certain 19 lands located in part of the NE ¼ of Section 27, T8N, R18E, Town of Merton, from the R-1 20 Residential to the A-1 Agricultural District, and more specifically described in the "Staff Report 21 and Recommendation" and map on file in the office of the Waukesha County Department of 22 Parks and Land Use and made a part of this Ordinance by reference RZ96. 23 24 BE IT FURTHER ORDAINED that the Waukesha County Clerk shall file a certified copy of this 25 Ordinance with the Town Clerk of Merton. 26 27 BE IT FURTHER ORDAINED that this Ordinance shall be in full force and effect upon passage,

approval and publication.

#### **COMMISSION ACTION**

The Waukesha County Park and Planning Commission, after giving consideration to the subject matter of the Ordinance to amend the Waukesha County Shoreland and Floodland Protection Ordinance, hereby recommends approval of (RZ96 Beaumont Farm Legacy) in accordance with the attached "Staff Report and Recommendation".

PARK AND PLANNING COMMISSION

May 19, 2022

James Siepmann, Chairperson

Thomas Michalski, Vice Chairperson

Robert Peregrine

Richard Morris

William Groskopf

# WAUKESHA COUNTY DEPARTMENT OF PARKS AND LAND USE STAFF REPORT AND RECOMMENDATION ZONING MAP AMENDMENT

DATE:	May 19, 202	22
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FILE NO.: RZ96

OWNER:Beaumont Farm Legacy, LLC243 Four Winds CourtHartland, WI 53029-8752

TAX KEY NO.: MRTT 0393.999

# LOCATION:

The property is located in part of the NE ¼ of Section 27, T8N, R18E, Town of Merton. More specifically the property is located on Beaumont Lane containing approximately 104.5 acres.

# EXISTING ZONING:

R-1 Residential District and C-1 Conservancy (wetland) Overlay District (County).

R-1 Residential District and C-1 Conservancy (wetland) District (Town)

\* There is mapped Environmental Corridor on the parcel. However, a 2014 delineation by SEWRPC determined there is no Environmental Corridor on the lot.

#### **PROPOSED ZONING:**

A-1 Agricultural District and C-1 Conservancy (wetland) Overlay District (County). A-1 Agricultural District and C-1 Conservancy (wetland) District (Town)

# EXISTING LAND USE:

Agriculture and open space.

#### PROPOSED LAND USE:

Construction of a single-family residence and accessory structures (some farm related) and to utilize the property for agricultural uses.

# PUBLIC HEARING DATE:

On April 6, 2022, a joint public hearing was held by the Town of Merton Plan Commission, Town of Merton Town Board and a staff representative from the Waukesha County Department of Parks and Land Use.

#### PUBLIC REACTION:

David Van Slett (W305N6580 Beaver Lake Rd.) noted that there are existing drainage issues for many of nearby properties near Beaumont Lane.

# TOWN PLAN COMMISSION AND TOWN BOARD ACTION:

The Town Board approved the request on April 25, 2022 and recommended the same to Waukesha County. On April 25, 2022, the Town Board adopted Ordinance No. 17.41 (attached as Exhibit A) with an effective date of April 27, 2022.

# <u>COMPLIANCE WITH THE COMPREHENSIVE DEVELOPMENT PLAN (CDP) FOR WAUKESHA</u> <u>COUNTY AND THE TOWN OF MERTON LAND USE PLAN:</u>

The Comprehensive Land Use Plans for Waukesha County and the Town of Merton designate the property as Low Density Residential (20K to 1.4 ac/du)

File Number: 177-0-021

The request to rezone lands to the A-1 Agricultural District is consistent with the CDP which recommends that lands be zoned as used. Since the development rights have been sold and/or eased and the land is to be used predominantly for agricultural and open space purposes, the proposal to rezone is consistent with plan recommendations.

#### STAFF ANALYSIS:

The subject 104-acre property is just northeast of Beaver Lake along the private Beaumont Lane. The lands are in agricultural use. Approximately 84 acres are located north of Beaumont Lane. Except for one remaining development right, Tall Pines Conservancy has purchased all development rights in perpetuity across the 84-acre portion. The remaining 20 acres south of Beaumont Lane have a 20-year conservation easement established. Upon sunset of the 20-year easement, a maximum of three development rights would become available on a limited portion of those 20 acres.

The owners are planning on constructing a single-family dwelling in addition to accessory buildings. Some of the accessory buildings would be for agricultural purposes. Per the County R-1 Residential District, accessory buildings can not exceed eighteen (18) feet in height, which is considered too low for typical farm buildings and is one of the primary reasons for this request to rezone from a residential district to an agricultural district.

Additional conceptual site plan details show a single-family residence, multiple accessory buildings, multiple driveways, and a proposed pond. The conceptual site plan is attached as Exhibit B. At the public hearing, the owner noted that they would like to commence home construction this summer and hope to put cover crops down this year. Per the Tall Pines easement agreement, they will be installing a perimeter trail along Beaver Lake Rd. and CTH E which will be open to the public. They also plan on planting a significant number of trees along Beaver Lake Road.

Before any permits can be issued for buildings, roads and a pond, a grading and drainage plan will be needed to assess the land altering impacts and to ensure that the project does not result in adverse drainage on nearby properties or roads.

#### **STAFF RECOMMENDATION:**

Based upon the above analysis, Planning and Zoning Division Staff recommends approval of the request.

The proposed rezone will allow the owner to construct agricultural buildings and utilize the property for agricultural purposes. In addition, the rezone to the A-1 Agricultural District accommodates the continued agricultural use of these lands, is consistent with plan recommendations to zone lands as used and meets the purpose and intent of the Ordinance.

Respectfully submitted,

Benjamin Greenberg

Ben Greenberg Senior Planner

Attachments: Exhibits A and B Map

N:\PRKANDLU\Planning And Zoning\Rezones\Staff Reports\RZ96 Beaumont Farm Legacy Mrt.Doc

Referred on: 06/09/22

File Number: 177-0-021

Referred to: LU 4



RECEIVED 04/28/2022 DEPT OF PARKS & LAND USE

ORDINANCE NO. 17.41 Zoning Map

# AN ORDINANCE TO AMEND THE DISTRICT ZONING MAP OF THE WAUKESHA COUNTY SHORELAND AND FLOODPLAN PROTECTION ORDINANCE AND TOWN OF MERTON, WAUKESHA COUNTY, WISCONSIN ZONING CODE FROM R-1 RESIDENTIAL DISTRICT TO A-1 AGRICULTURAL DISTRICT AS THEY RELATE TO THE BEAUMONT FARM LEGACY, LLC PROPERTY, TAX PARCEL NO. MIRTT 0393.999

WHEREAS, Beaumont Farm Legacy, LLC, petitioned the Town of Merton to rezone Tax Parcel No. MRTT 0393.999 from R-1 Residential District and A-1 Agricultural District;

WHEREAS, the change in zoning was requested to allow the petitioner to construct a single-family residence and accessory structures and to utilize the property for agriculture uses;

WHEREAS, the Town of Merton Plan Commission, Town of Merton Town Board, and Waukesha County Department of Parks and Land Use held a Joint Public Hearing on the rezoning request on Wednesday, April 6, 2022; and

The Town Board of Supervisors of the Town of Merton, Waukesha County, Wisconsin, do ordain as follows:

SECTION 1. The District Zoning Map of the Town of Merton, Wisconsin, dated April 9, 1974, as revised, and notations and references thereon, is hereby amended to zone the following described lands A-1 Agricultural District:

#### See Exhibit A

SECTION 2. All ordinances or parts of ordinances conflicting with or contravening the provisions of this ordinance are hereby repealed.

SECTION 3. EFFECTIVE DATE. This ordinance shall take effect upon passage, posting and publication as required by law.

DATED

ATTE Johna Hann. Clerk

Date Adopted: **Date Published:** Effective Date:

TOWN OF MERTON

By:

Tim Klink, Chairman

#### <u>EXHIBIT A</u>

#### Legal Description of Property

ALL THAT PART OF THE NORTHEAST 1/4 OF SECTION 27, TOWNSHIP 8 NORTH, RANGE 18 EAST, TOWN OF MERTON, WAUKESHA COUNTY, WISCONSIN, BOUNDED AND DESCRIBED AS FOLLOWS:

BEGINNING AT A POINT ON THE EAST LINE OF THE NORTHEAST 1/4 OF SECTION 27, SAID POINT BEING NORTH OF AND 40.00 FEET DISTANT FROM THE EAST 1/4 CORNER OF SAID SECTION;

THENCE SOUTH 89° 1.9' WEST, PARALLEL TO AND 40 FEET DISTANT FROM THE EAST 1/4 LINE OF SAID SECTION, 098.53 FEET; THENCE NORTH, PARALLEL TO THE AFORESAID EAST LINE OF THE NORTHEAST 1/4 OF SECTION 27, 1145.46 FEET TO THE SOUTH LINE OF BEAUMONT LANE; THENCE ALONG SAID SOUTH LINE THE FOLLOWING COURSES: 89.25 FEET ALONG THE ARC OF A CURVE, RADIUS OF 1704.35 FEET; CENTER OF WHICH LIES TO THE SOUTH AND A CHORD BEARING SOUTH 89° 17' EAST, 89.24 FEET TO THE P.T. OF SAID CURVE; THENCE SOUTH 87° 47' EAST, 143.00 FEET TO THE P.C. OF A CURVE; THENCE 124.36 FEET ALONG THE ARC OF SAID CURVE, RADIUS OF 177.04 FEET, CENTER OF WHICH LIES TO THE SOUTHWEST AND A CHORD BEARING SOUTH 67° 39' 30" EAST, 121.63 FEET TO THE P.T. OF SAID CURVE; THENCE SOUTH 47° 32' EAST, 297,35 FEET TO THE P.C. OF A CURVE; THENCE 312.10 FEET, ALONG THE ARC OF SAID CURVE, RADIUS OF 421.09 FEET, CENTER OF WHICH LIES TO THE NORTHEAST AND A CHORD BEARING SOUTH 68° 46' EAST, 305.01 FEET TO THE P.T. OF SAID CURVE; THENCE EAST, PERPENDICULAR TO THE EAST LINE OF THE NORTHEAST 1/4 OF SECTION 27, 50,00 FEET TO SAID EAST LINE; THENCE SOUTH, ALONG SAID EAST LINE, 769.00 FEET TO THE PLACE OF BEGINNING.

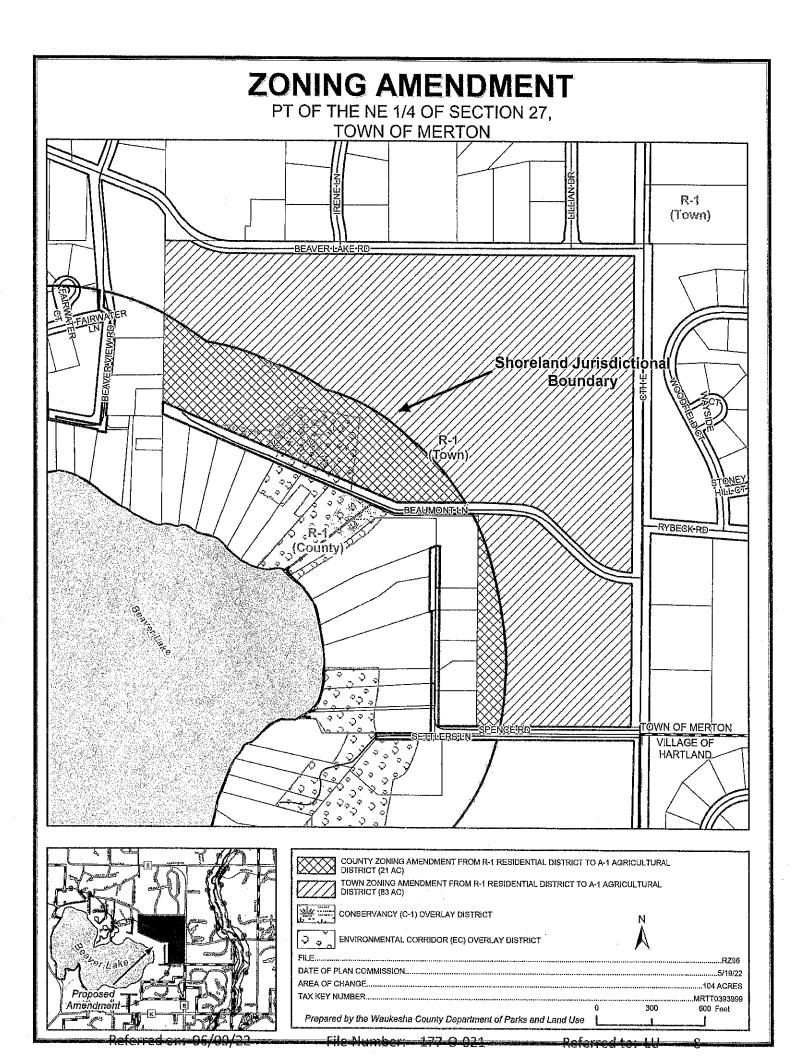
#### AND

ALL THAT PART OF THE NORTHEAST 1/4 OF SECTION 27, TOWNSHIP 8 NORTH, RANGE 18 EAST, TOWN OF MERTON, WAUKESHA COUNTY, WISCONSIN, BOUNDED AND DESCRIBED AS FOLLOWS: BEGINNING AT THE NORTHEAST CORNER OF SECTION 27; THENCE SOUTH 89° 26' WEST, ALONG THE NORTH LINE OF SAID NORTHEAST 1/4, 2636.70 FEET TO THE NORTH 1/4 CORNER OF SECTION 27; THENCE SOUTH 00° 07" WEST, ALONG THE NORTH 1/4 LINE OF SAID SECTION, 936.50 FEET TO THE SOUTH LINE OF BEAUMONT LANE) THENCE ALONG SAID SOUTH LINE THE FOLLOWING COURSES: SOUTH 67" 53' EAST, 1236.33 FEET; THENCE SOUTH 68" 48' EAST, 142.54 FEET; THENCE NORTH 89º 19' EAST, 460,00 FEET TO THE P.C. OF A CURVE, THENCE 89.25 FEET ALONG THE ARC OF SAID CURVE, RADIUS OF 1704,35 FEET; CENTER OF WHICH LIES TO THE SOUTH AND A CHORD BEARING SOUTH 89° 17' EAST, 89.24 FEET TO THE P.T. OF SAID CURVE; THENCE SOUTH 87º 47' EAST, 143.00 FEET TO THE P.C. OF A CURVE; THENCE 124.36 FEET ALONG THE ARC OF SAID CURVE, RADIUS OF 177.04 FEET, CENTER OF WHICH LIES TO THE SOUTHWEST AND A CHORD BEARING SOUTH 67º 39' 30" EAST, 121.83 FEET TO THE P.T. OF SAID CURVE; THENCE SOUTH 47° 32' EAST, 297.35 FEET TO THE P.C. OF A CURVE; THENCE 312.10 FEET ALONG THE ARC OF SAID CURVE, RADIUS OF 421.09 FEET, CENTER OF WHICH LIES TO THE NORTHEAST AND A CHORD BEARING SOUTH 68° 48' EAST, 305.01 FEET TO THE P.T. OF SAID CURVE; THENCE EAST, PERPENDICULAR TO THE EAST LINE OF THE NORTHEAST 1/4 OF SECTION 27, 50.00 FEET TO SAID EAST LINE; THENCE NORTH, ALONG SAID EAST LINE, 1838.10 FEET TO THE PLACE OF BEGINNING.

Referred to: LU

6





1 2 3 4	MODIFY THE 2022 COMMUNITY DEVELOPMENT FUND BUDGET TO ACCEPT ADDITIONAL HOME INVESTMENT PARTNERSHIP (HOME) PROGRAM FUNDS AND ACTUAL COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM FUNDS
5 6 7 8	WHEREAS, the U.S. Department of Housing and Urban Development (HUD) has qualified Waukesha County as an entitlement Urban County and, along with participating counties and municipalities; and
9 10 11 12 13 14	WHEREAS, Waukesha County is eligible to receive federal funding to provide benefits primarily to low and moderate income households as well as to meet specific community needs through the Community Development Block Grant (CDBG) and HOME Investment Partnership (HOME) programs; and
15 16 17	WHEREAS, Waukesha County, as the grantee, has been authorized by the Waukesha County Board of Supervisors to participate and accept funding; and
18 19 20 21	WHEREAS, the Parks and Land Use Department 2022 Budget included HUD funding estimated at \$1,500,000 for the CDBG program and \$1,460,506 for the HOME program for total HUD funding of \$2,960,506; and
22 23 24	WHEREAS, the final 2022 HUD grant awarded for the CDBG program is \$38,434 lower for CDBG at \$1,461,566, and is \$173,949 higher for the HOME Program at \$1,634,455; and
25 26 27 28	WHEREAS, subgrantees, participating counties and municipalities will enter into subgrantee agreements with Waukesha County to use HUD funds mainly designated to benefit low and moderate income (at-risk) persons and specific needs of participating jurisdictions.
29 30 31 32	THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that that the Community Development program administration is authorized to accept the additional 2022 HUD funding for the HOME program of \$173,949.
33 34 35 36 37 38	BE IT FURTHER ORDAINED that the 2022 Community Development Fund budget be modified by appropriating operating expenditures of \$173,949 for the HOME program, reducing operating expenditures by \$38,434 in the CDBG program, increasing general government revenue by \$173,949 in the HOME program, and reducing general government revenue \$38,434 in the CDBG program.
39 40 41 42	BE IT FURTHER ORDAINED that the Community Development program be authorized to execute agreements or appropriate amendments to existing subgrantee agreements which are deemed reasonable and appropriate by the County Executive and the Community Development Block Grant Board and the HOME Consortium Board.

Referred on: 06/09/22	File Number: 177-O-022	Referred to: LU – FI
	A CONTRACT OF A	

# FISCAL NOTE

# MODIFY THE 2022 COMMUNITY DEVELOPMENT FUND BUDGET TO ACCEPT ADDITIONAL HOME INVESTMENT PARTNERSHIP (HOME) PROGRAM FUNDS, AND ACTUAL COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM FUNDS

In order to keep the County budget and record keeping consistent with Federal U.S. Department of Housing and Urban Development (HUD) reporting requirements, this ordinance modifies the 2022 Community Development – HOME Investment Partnership Program (HOME) and Community Development Block Grant (CDBG) operating expenditures appropriations to match the HUD-approved HOME and CDBG programs grant amounts. The 2022 HUD awarded amounts for the County's HOME program is at \$1,634,455 which is \$173,949 higher than the 2022 adopted budget appropriations of \$1,460,506. In addition, the 2022 HUD awarded amounts for the County's CDBG program is \$1,461,566, which is \$38,434 less than the 2022 adopted budget appropriations of \$1,500,000. The adopted budget is not based on the final HUD grant notification due to timing delays in receiving the federal budget appropriation grant award notification.

This ordinance also authorizes subgrantee agreements necessary to cover allocations to be made by the County Executive, Community Development Block Grant Board, and the HOME Consortium Board for the changes in funding.

This ordinance results in no direct tax levy impact.

Willion Purhints

William Duckwitz Budget Manager 6/7/2022 BAJ# 2022-00003644 CLD

Referred on: 06/09/22	File Number: 177-O-022	Referred to: LU – FI

1 2

# LAYING OUT, RELOCATION AND IMPROVEMENT OF COUNTY TRUNK HIGHWAY F & LINDSAY RD. INTERSECTION PROJECT I.D. 2754-00-00

3

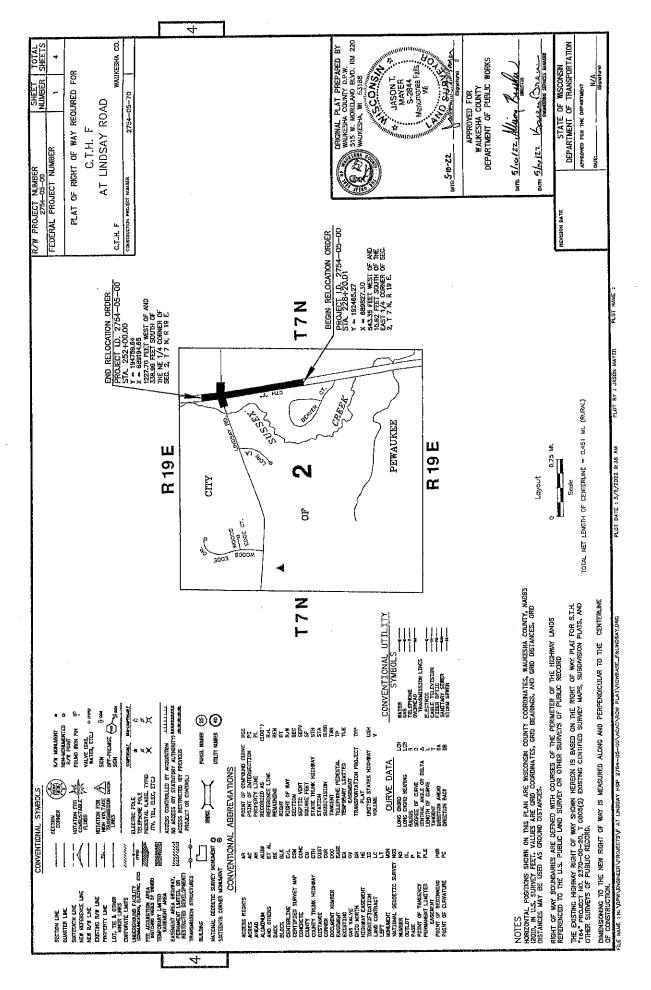
4 5 WHEREAS, the County Board of Supervisors of Waukesha County finds that the proper improvement in maintenance of County Trunk Highway F in the City of Pewaukee from a point 6 7 that is 543.35 feet West of and 15.62 feet South of the East ¼ corner of Section 2, Town 7 8 North, Range 19 East, in the City of Pewaukee, Waukesha County, State of Wisconsin to a point 9 that is 1227.70 feet West of and 338.96 feet South of the Northeast ¼ corner of Section 2, Town 7 North, Range 19 East, in the City of Pewaukee, Waukesha County, State of Wisconsin, 10 11 requires certain relocation or changes and the acquisition of certain rights of way as shown on 12 the plat marked "PLAT OF RIGHT OF WAY REQUIRED FOR C.T.H. F AT LINDSAY ROAD PROJECT I.D. 2754-05-00." 13 14 15 THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA DOES ORDAIN that the plat marked "PLAT OF RIGHT OF WAY REQUIRED FOR C.T.H. F AT LINDSAY ROAD PROJECT I.D. 16 17 2754-05-00" on file in the County Clerk's office is adopted by reference under the authority 18 granted by Section 83.08 and Chapter 32 of the Wisconsin Statutes.

19

20 IT IS FURTHER ORDAINED that County Trunk Highway F in the City of Pewaukee is hereby 21 changed or relocated from a point that is 543.35 feet West of and 15.62 feet South of the East 22 ¼ corner of Section 2, Town 7 North, Range 19 East, in the City of Pewaukee, Waukesha County, 23 State of Wisconsin to a point that is 1227.70 feet West of and 338.96 feet South of the 24 Northeast ¼ corner of Section 2, Town 7 North, Range 19 East, in the City of Pewaukee, 25 Waukesha County, State of Wisconsin, requires certain relocation or changes and the 26 acquisition of certain rights of way as shown on the plat marked "PLAT OF RIGHT OF WAY 27 REQUIRED FOR C.T.H. F AT LINDSAY ROAD PROJECT I.D. 2754-05-00." 28 29 IT IS FURTHER ORDAINED that the County shall acquire those rights of way and other interests 30 as shown on the plat marked "PLAT OF RIGHT OF WAY REQUIRED FOR C.T.H. F AT LINDSAY

31 ROAD PROJECT I.D. 2754-05-00."

Referred on: 06/09/22	File Number: 177-O-023	Referred to: PW



Referred on: 06/09/22

File Number: 177-0-023

Referred to: PW

<b>H</b>	EDULE O	SCHEDULE OF LANDS & INTEREST	rs required		afeas shown in the total area may be approximate and are derived from tax rolls or other available sources and may not include lands of the owner which are not contrejous to the area to be acquired.	ea may be appro) ot include lands	charte and are of the owner	derived From Ta Watch Are Not C	x rolls or other Xemic or other Xemic or other
PARCEL NO.	SHEET NO.	OWNERS	Interest Regio,	TOTAL AREA ACRES	Easement acres required T.L.E. P.L.E.	R/ New	R/W ACRES RECUIRED EXIST. 1	kuireed Total	TOTAL ACRES REM.
	4.3	MILLER O'HERN BUSINESS PARK LLC	FEE	26.7369	T	0.0683	-	0.0683	26,6686
64	4,4	CHARLES P SALAMUN & JOAN M HARTSTERN	Tile.	8.1927	D,0064		1		8,1927
100	4.3	AMENCAN TRANSMISSION COMPANY LLC	CONVETANCE OF RIGHTS						
101	4.3, 4.4	WE-ENERGIES (FLECTRIC)	CONVEYANCE OF RIGHTS						
102	4"7	WE-ENERGIES (GAS)	CONVEYANCE OF RIGHTS						
103	4,4	TIER NENCORM	CONVEYANCE OF RIGHTS						
REVISION DATE		DATE: 05/06/2022	HWY: F		CONSTRUCTION PROJECT NO.: 2754-05-70	: 27540570			
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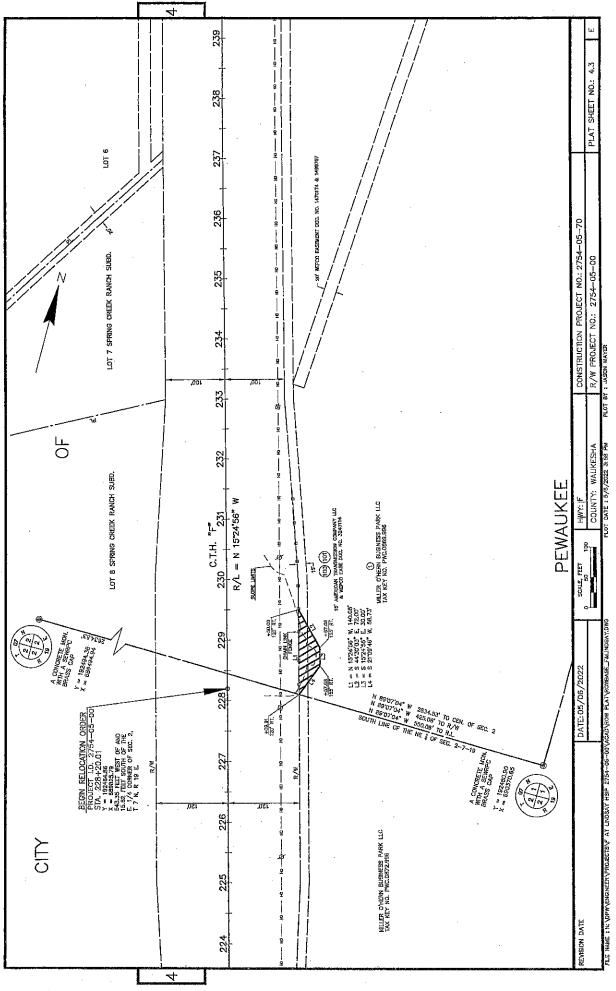
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Referred on: 06/09/22

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File Number: 177-0-023

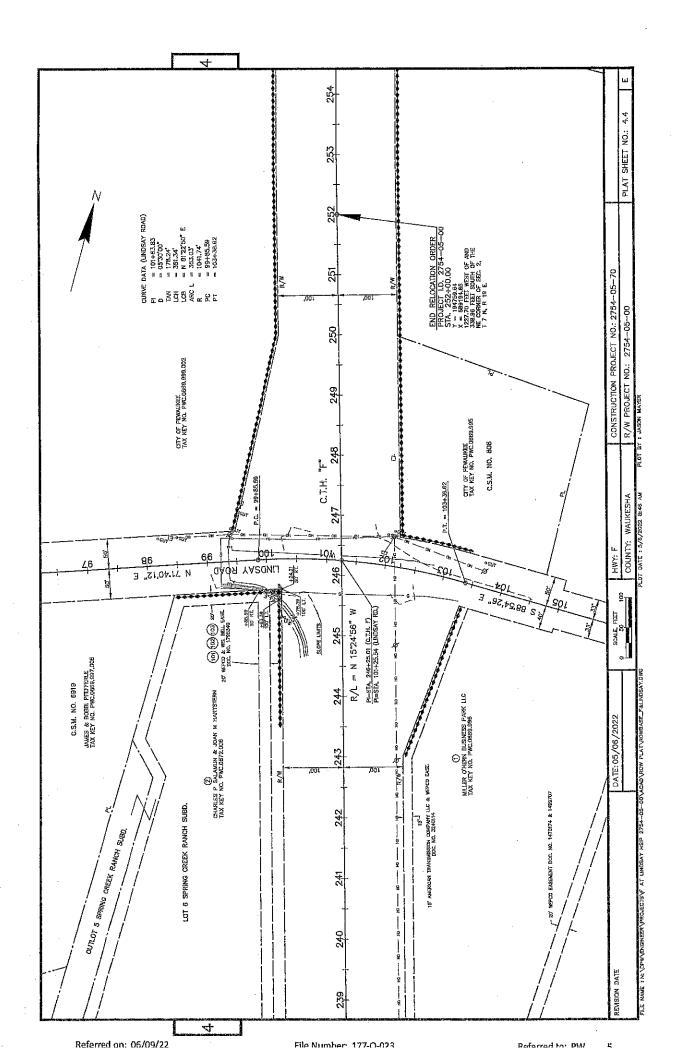
Referred to: PW 3



Referred on: 06/09/22

File Number: 177-0-023

Referred to: PW



1	MODIFY THE 2022 DEPARTMENT OF PUBLIC WORKS SPECIAL PURPOSE GRANT
2	FUND FOR ADDITIONAL FIXED ASSET PURCHASES AND INCREASE
3	AMERICAN RESCUE PLAN ACT FUNDING REVENUE
4	
5	
6	WHEREAS, in March 2021, the federal government approved legislation authorizing and funding
7	the American Rescue Plan Act (ARPA) allocating \$350 billion of direct aid to state and local
8	governments through the Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) program;
9	and
10	
11	WHEREAS, Waukesha County's CSLFRF allocation is \$78.5 million which must be spent or
12	obligated by December 31, 2024 and completed by December 31, 2026; and
13	
14	WHEREAS, permissible uses of the grant funding include supporting public health; responding
15	to negative economic impacts from the public health emergency; building public sector capacity
16	and addressing administrative needs that were caused or exacerbated by the pandemic;
17	providing premium pay for essential workers; investing in water, sewer, and broadband
18	infrastructure; and recovering lost revenue to fund general government services; and
19	
20	WHEREAS, the Waukesha County Board previously accepted CSLFRF funding (Enrolled
21	Ordinance 176-46); and
22	
23	WHEREAS, Waukesha County staff established an ARPA Management Response team to
24	prioritize the use of ARPA grant funds to meet the County's short and long term economic and
25	operational recovery objectives through 12/31/2026; and
26	
27	WHEREAS, areas of focus were established in the areas of community development, economic
28	recovery/workforce development, infrastructure, and public health response and enhancement
29	of human services; and
30	
31	WHEREAS, the final rule was released in January of 2022 after which projects were reviewed
32	against the allowable uses identified by the American Rescue Plan Act and against the strategic
33	objectives of Waukesha County; and
34	
35	WHEREAS, projects that had timeline constraints to complete within the eligible time period
36	were selected to be submitted through ordinance, while all other projects would be included in
37	the next budget cycle; and
38	
39	WHEREAS, the Department of Public Works has proposed projects and equipment purchases
40	that address the storm water pollution which is eligible under final grant rules; and
41	
42	WHEREAS, this includes the purchase of a vacuum and street sweeper truck to clear debris and
43	pollutants from highways; a brine storage tank and tanker truck for transport and distribution
44	of salt brine, which helps reduce salt usage on roads and affects water quality; and a project to

Referred on: 06/09/22	File Number: 177-O-024	Referred to: PW – FI	

- rebuild catch basin structures and the surrounding infrastructure to reduce risk of flooding and
   improve storm water run-off quality; and
- 47
- WHEREAS, the brine tanker truck was originally included in the 2022 adopted budget, with the
   purchase cost split between the Transportation Fund and the Vehicle Replacement Fund, and
- 50 this ordinance offsets the need to use available county funds, which doesn't require additional
- 51 expenditure authority; and
- 52
- WHEREAS, Enrolled Ordinance 176-46 authorized the County to fund permissible expenditures,
   which include eligible base budget expenses in departments or to the Capital Projects Fund for
- 55 programs and projects approved by the County Board; and
- 56
- 57 WHEREAS, total ARPA funding proposed for use in this ordinance totals \$825,000, with
- \$550,000 covering additional expenditure authority and \$275,000 covering equipment already
   included in the 2022 budget (i.e., brine tanker truck).
- 60
- 61 THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that the
- 62 Department of Public Works Special Purpose Grant Fund be modified to increase the fixed
- 63 assets budget by \$550,000 for the vacuum and street sweeper truck, brine storage tank, and
- 64 catch basin infrastructure rebuild project and increase general government revenues by
- 65 \$550,000 from American Rescue Plan Act funding.
- 66
- 67 BE IT FURTHER ORDAINED that the Department of Administration is authorized to claim
- 68 permissible base budget expenditure allowable under the American Rescue Plan Act -
- 69 Coronavirus State and Local Fiscal Recovery Funds program, such as for the Brine Tanker Truck.

Referred on: 06/09/22	File Number: 177-O-024	Referred to: PW - FI

# FISCAL NOTE

# MODIFY THE 2022 DEPARTMENT OF PUBLIC WORKS – SPECIAL PURPOSE GRANT FUND FOR ADDITIONAL FIXED ASSET PURCHASES AND INCREASE AMERICAN RESCUE PLAN ACT FUNDING REVENUE

This ordinance modifies the 2022 Department of Public World budget to appropriate \$550,000 of additional expenditure authority in the Special Purpose Grant Fund and increases general government revenue of \$550,000 from the American Rescue Plan Act (ARPA) Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) program.

This ordinance is addressing the funding objective of investment in water and sewer infrastructure. The Department proposed the following projects to meet this objective:

Project Title	Project Description	County	Eligible Cost	\$
Network Parts		Objective	Category	Amount
Road and	Adding a vacuum and street	Cost Avoidance/	5.9 Nonpoint	\$400,000
Catch Basin	sweeper truck to reduce	Return on	Source	
Sweeper Truck	non-point source pollution.	Investment.	Pollution	
·			Management	
Brine Tanker	Purchase of 4,000 gallon	Cost Avoidance/	5.9 Nonpoint	\$275,000
Truck	tanker truck for	Return on	Source	
	transportation and	Investment.	Pollution	
	distribution of salt brine.		Management	
Catch Basin	Rebuilding catch basin	Cost Avoidance/	5.6	\$100,000
Rebuild	structures to reduce risk of	Return on	Stormwater	
	flooding and improve storm	Investment.		
	water run-off quality.			
Recycled	Expand current capacity for	Cost Avoidance/	5.9 Nonpoint	\$50,000
Water for	brine water with an	Return on	Source	
Brine	additional 60,000 gallon	Investment.	Pollution	
	tank.		Management	
Subtotal of new	expenditure appropriations			\$550,000
Subtotal of projects already included in the 2022 budget (Brine Tanker Truck)				\$275,000
Total Projects				\$825,000

There are instances where CSLFRF will be accounted for outside of the Special Purpose Grant Fund, such as for the Brine tanker truck, which was already appropriated in the 2022 budget split between the Vehicle Replacement Fund and the Transportation Fund using available county resources. In instances where Waukesha County claims base budget expenditures in departments, a separate revenue account is used to track use of these funds.

Referred on: 06/09/22	File Number: 177-O-024	Referred to: PW – FI
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These projects are being proposed through ordinances versus in the 2023 budget process to limit further significant wear and tear on existing equipment, timing required to procure this equipment, and the time required to hire a contractor and complete the Catch Basin project.

The ongoing operating costs for the catch basin sweeper truck is estimated at \$14,000, which includes fuel, maintenance, and replacement costs, offset by Wisconsin Department of Transportation reimbursement for use on State Highways. The brine tanker truck ongoing operating costs are estimated at \$22,000, which includes the cost of replacement, offset by fuel and staff time saved by reducing the number of trips necessary to distribute salt brine. The brine tank storage is estimated to result in an ongoing savings of \$5,400 by using onsite stormwater, which displaces the need for water utility expenses and reduces the amount of water disposal costs. There are no ongoing costs associated with the catch basin rebuild project.

Danielle Igielski Accounting Services Manager 6/6/2022 JE 2022-00003616

	File Number: 177-O-024	Referred to: PW - FI

1 2 3 4 5	MODIFY THE 2022 DEPARTMENT OF ADMINISTRATION – SPECIAL PURPOSE GRANT FUND BY \$315,000 AND INCREASE AMERICAN RESCUE PLAN ACT FUNDING TO REDESIGN CURRENT WEBPAGE AND TRANSITION TO CLOUD ENVIRONMENT
6 7 8 9 10	WHEREAS, in March 2021, the federal government approved legislation authorizing and funding the American Rescue Plan Act (ARPA) allocating \$350 billion of direct aid to state and local governments through the Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) program; and
10 11 12	WHEREAS, Waukesha County's CSLFRF allocation is \$78.5 million which must be spent or obligated by December 31, 2024 and completed by December 31, 2026; and
13	
14 15 16 17 18 19	WHEREAS, permissible uses of the grant funding include supporting public health; responding to negative economic impacts from the public health emergency; building public sector capacity and addressing administrative needs that were caused or exacerbated by the pandemic; providing premium pay for essential workers; investing in water, sewer, and broadband infrastructure; and recovering lost revenue to fund general government services; and
20 21 22	WHEREAS, the Waukesha County Board previously accepted CSLFRF funding (Enrolled Ordinance 176-46); and
23 24 25 26	WHEREAS, Waukesha County staff established an ARPA Management Response team to prioritize the use of ARPA grant funds to meet the County's short and long term economic and operational recovery objectives through 12/31/2026; and
20 27 28 29 30	WHEREAS, areas of focus were established in the areas of community development, economic recovery/workforce development, infrastructure, and public health response and enhancement of human services; and
30 31 32 33 34	WHEREAS, the final rule was released in January of 2022 after which projects were reviewed against the allowable uses identified by the American Rescue Plan Act and against the strategic objectives of Waukesha County; and
35 36 37 38	WHEREAS, projects that had timeline constraints to complete within the eligible time period were selected to be submitted through ordinance, while all other projects would be included in the next budget cycle; and
38 39 40 41 42	WHEREAS, the pandemic revealed opportunities to provide additional services and information to the public through online methods in accordance with modern expectations from constituents; and
43 44 45	WHEREAS, the county engaged with a consultant to evaluate the current County website and the wide variety of customer service interactions in order to recommend opportunities for cost savings and operating efficiencies, strategies for increasing the County's digital front door,

Referred on: 06/09/22 File Number: 177-O-025 Referred to: EX – FI	
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- 46 enhancing online experiences, and determining a long-term strategy for website
- 47 redevelopment and maintenance; and
- 48
- 49 WHEREAS, the DOA-IT division continues to improve county-wide cyber security controls to
- 50 meet industry benchmarks through new initiatives, starting with the County website in 2022,
- 51 followed by cloud backups and enhanced computing end-point security services in 2023; and
- WHEREAS, it was determined that a new website is needed, which would be maintained within
  a cloud environment to provide improved stability, version control, and cyber security; and
- 55
- WHEREAS, in the Final Rule, Treasury clarified that investments in cyber security infrastructure
   and in technology infrastructure resources to improve access to and the user experience of
   government information technology systems, including to public-facing websites to increase
- 59 public access and improve public delivery of government programs and services, is eligible; and 60
- 61 WHEREAS, this project is being proposed through an ordinance versus in the 2023 budget due 62 to the timing needed to hire a contractor to complete the work the required for this transition.
- 63
- 64 THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that the
- 65 Department of Administration Special Purpose Grant Fund be modified by increasing
- operating expenditures by \$315,000 and increasing general governmental revenues from the
- 67 American Rescue Plan Act for a Website, Cloud, and Cyber Security Infrastructure project.

Referred on: 06/09/22	File Number: 177-O-025	Referred to: EX – FI

# MODIFY THE 2022 DEPARTMENT OF ADMINISTRATION – SPECIAL PURPOSE GRANT FUND BY \$315,000 AND INCREASE AMERICAN RESCUE PLAN ACT FUNDING TO REDESIGN CURRENT WEBPAGE AND TRANSITION TO CLOUD ENVIRONMENT

This ordinance modifies the 2022 Department of Administration budget to appropriate \$315,000 of additional expenditure authority in the Special Purpose Grant Fund and increases general government revenue of \$315,000 from the American Rescue Plan Act (ARPA) Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) program.

This ordinance is addressing the funding objective of public sector effective service delivery. The department proposed the following projects to meet this objective:

Project Title	Project Description	County Objective	Eligible Cost Category	2022 Budget Amount
County	Redesigning the County	Enhanced	3.4 Public	\$315,000
Website	website and transitioning to	Services	Sector	
redesign	a cloud-based environment		Workforce:	
	to improve stability, version		Effective	
	control, and cyber security		Service	
			Delivery	

There are instances where CSLFRF will be accounted for outside of the Special Purpose Grant Fund. In instances where Waukesha County claims base budget expenditures in departments, a separate revenue account is used to track use of these funds.

This project is being proposed through ordinance versus in the 2023 budget process due to timing related to hiring a contractor and completing the work required to make this transition.

The estimated annual ongoing impact of enhanced functionality and transitioning the County website to a cloud environment is \$65,000.

Samelle Igelsti

Danielle Igielski Accounting Services Manager 5/27/2022 JE 2022-00003622

Referred on: 06/09/22	File Number: 177-0-025	Referred to: EX – FI

1	MODIFY THE 2022-2026 CAPITAL PLAN FOR THE CREATION OF CAPITAL PROJECT #202215
2	ENTERPRISE RESOURCE PLANNING SYSTEM REPLACEMENT AND MODIFY THE 2022
3	DEPARTMENT OF ADMINISTRATION SPECIAL PURPOSE GRANT FUND BY
4	\$200,000, FUNDED WITH AMERICAN RESCUE PLAN ACT FUNDING REVENUE
5	
6	
7	WHEREAS, in March 2021, the federal government approved legislation authorizing and funding
8	the American Rescue Plan Act (ARPA) allocating \$350 billion of direct aid to state and local
9	governments through the Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) program;
10	and
11	
12	MUEREAS Maukasha Countrie CSLERE allocation is \$79.5 million which must be spont or
	WHEREAS, Waukesha County's CSLFRF allocation is \$78.5 million which must be spent or
13	obligated by December 31, 2024 and completed by December 31, 2026; and
14	
15	WHEREAS, permissible uses of the grant funding include supporting public health; responding
16	to negative economic impacts from the public health emergency; building public sector capacity
17	and addressing administrative needs that were caused or exacerbated by the pandemic;
18	providing premium pay for essential workers; investing in water, sewer, and broadband
19	infrastructure; and recovering lost revenue to fund general government services; and
20	
21	WHEREAS, the Waukesha County Board previously accepted CSLFRF funding (Enrolled
22	Ordinance 176-46); and
23	
24	WHEREAS, Waukesha County staff established an ARPA Management Response team to
25	prioritize the use of ARPA grant funds to meet the County's short and long term economic and
26	operational recovery objectives through 12/31/2026; and
27	
28	WHEREAS, areas of focus were established in the areas of community development, economic
29	recovery/workforce development, infrastructure, and public health response and enhancement
30	of human services; and
31	
32	WHEREAS, the final rule was released in January of 2022 after which projects were reviewed
33	against the allowable uses identified by the American Rescue Plan Act and against the strategic
34	objectives of Waukesha County; and
35	
36	WHEREAS, projects that had timeline constraints to complete within the eligible time period
37	were selected to be submitted through ordinance, while all other projects would be included in
38	the next budget cycle; and
39	a a a a a a a a a a a a a a a a a a a
40	WHEREAS, an Enterprise Resource Planning (ERP) system replacement (discussed below) is
41	eligible for reimbursement under the American Rescue Plan Act eligible cost category of Public
42	Sector Capacity: Effective Service Delivery; and
43	
44	WHEREAS, the CSLFRF Final Rule clarified that permissible uses of funds under the Public Sector
45	Capacity: Effective Service Delivery category includes investments in technology to support
45	capacity encourse service service services are going includes investments in technology to support

Referred on: 06/09/22	File Number: 177-0-026	Referred to: EX – FI
	The realities and a set	

- using data in designing, executing, and evaluating programs, including hiring public sector staff;
  and
- 49 WHEREAS, a fully integrated ERP system would allow for the County to more effectively utilize 50 financial, time, and personnel data to improve the management of programmatic and
- 50 financial, time, and personnel data to improve the management of programmatic and
- administrative operations throughout the County; and
- 52
- WHEREAS, in 2018 it was announced that the County's current Human Resources Information
   System would no longer be enhanced following an acquisition by NeoGov; and
- 55
- 56 WHEREAS, in 2021 it was announced that the County's current Financial System would no 57 longer be enhanced following an acquisition by Tyler Technologies; and
- 58
- 59 WHEREAS, the current time and attendance system used by the County continues to not meet 60 the needs of 24-hour operations (e.g., 911 Dispatch and Sheriff's Department); and
- 61
- 62 WHEREAS, the replacement of all three systems with a fully integrated ERP system will allow for
- 63 process improvements in areas that currently require complex integrations, through the
- 64 development of centralized databases, the minimization of shadow- or paper-based systems,
- 65 establishment of electronic versus manual workflows and processes, more effective
- 66 communications with management and employees, streamlined payroll processing,
- 67 management query and reporting tools, and access through mobile applications; and
- 68 69 WH
  - 69 WHEREAS, the County is looking to engage a specialist consultant to assist in analyzing the 70 market for government ERP systems and assist in the process of procuring the option which
  - 71 best meets the needs of the County.
  - 72
  - THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that the
     Waukesha County Adopted 2022-2026 Capital Plan be modified by creating capital project
  - 75 #202215 Enterprise Resource Planning System Replacement.
  - 76

77 BE IT FURTHER ORDAINED that the 2022 Department of Administration – Special Purpose Grant

- 78 Fund be modified to appropriate additional expenditures of \$200,000 and increase general
- 79 government revenue by \$200,000 to contract with a consulting to assist in the process to
- 80 analyze and procure a new ERP system for the County from American Rescue Plan Act funding.

Project Title:	ERP System Implementation	Project #:	202215
Department:	DOA - Information Technology	Project Type:	Information Technology
Phase:	Formation	Sponsor:	HR Mgr. Renee Gage & Accounting Services Mgr. Danielle Igielski
Budget Action:	New	Manager:	Lance Spranger, IT Manager
Date:	June 7, 2022		

	CAPITAL BUDGET SUMMARY					
Year	2022	2023	2024			
Destant Dia	Software Selection/	Implementation	Implementation	Total		
Project Phase	Design			Project		
Expenditure Budget	\$200,000	\$2,650,000	\$1,100.000	\$3,950,000		
Revenue Budget	<u>\$200,000</u>	\$2,650,000	\$1,100,000	\$3,950,000		
Net County Cost	\$0	\$0	\$0	\$0		
COST DOCUMENTATION		REVENUE				
Consulting	\$450,000	American Rescue Pla	an Act Funding	\$3,950,000		
Software	\$500,000	-		+-,,		
Vendor Implementation	\$2,500,000					
Contingency	\$500,000					
Total Project Cost	\$3,950,000	Total Revenue		\$3,950,000		
EXPENDITURE BUDGET	\$3,950,000			, ,,		

**Project Scope & Description:** This project addresses the procurement of a cloud based Enterprise Resources Planning System (ERP), inclusive of an integrated Human Resource Information System (HRIS), time and attendance, and financial system. The first year of the project funds will be used to contract with a consulting firm to assist in analysis of the current ERP vendor market and help develop and evaluate RFPs. The project funds in the second year are budgeted to begin implementation after vendor selection. The fully integrated ERP system will allow for process improvements in areas which currently require complex integrations, a centralized database, the minimization of shadow or paper based systems, ability to establish electronic versus manual workflows and processes, more effective communications with management and employees, streamlined payroll processing, management query and reporting tools, and mobile applications.

Specific HR and Payroll areas to be improved include benefits administration (including interfaces with third-party benefit providers), HR administration, Affordable Care Act management, new-hire reporting to meet federal requirements, recruiting, employee selfservice (including via mobile device), document management, performance management, management reporting, and dashboards.

The goal of this project would be to implement a fully integrated ERP system, if one product is identified that meets the County needs across all platforms. If a single solution is deemed not viable, then separate software products would be considered.

This project is funded through the American Rescue Plan Act (ARPA) – Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) program. An ERP system replacement is eligible for reimbursement under the CSLFRF category of Public Sector Capacity: Effective Service Delivery. The CSLFRF Final Rule clarified that permissible uses of funds under the Public Sector Capacity: Effective Service Delivery category includes investments in technology to support using data in designing, executing, and evaluating programs, including hiring public sector staff. A fully integrated ERP system would allow for the County to more effectively utilize financial, time, and personnel data to improve the management of programmatic and administrative operations throughout the County.

#### Location: All County departments.

<u>Analysis of Need</u>: The County is currently utilizing three different software systems to provide these functions. During the implementation of the current HRIS system, it was announced in 2018 that the system (Highline) that was purchased was acquired by NeoGov. Following this acquisition, it became known that the product purchased by the County will be replaced by a solution currently in development. The County conducted a gap analysis with the vendor, and determined that this new product will not meet County needs. In addition, in November of 2021, it was announced that the vendor that purchased the financial system will also no longer enhance or develop the product further. Lastly, the current time and attendance system is complicated to maintain, costly to incorporate any changes, and does not meet the need of county 24-hour operations (e.g., 911 Dispatch and Sheriff's Department).

<u>Alternatives</u>: Continue with the current systems until the vendor is no longer providing support and essential federal requirements (e.g., W2 and 1099 reporting). Pursue the needed Human Resources and financial system functionality in a number of separate projects and systems.

<u>Ongoing Operating Costs</u>: Ongoing annual maintenance costs for the new vendor selected through the RFP process will be approximately \$420,000. These new costs are expected to be partially offset by savings from discontinuing use of the current systems (\$200,000 for HRIS, \$50,000 for the time and attendance system, \$75,000 for the financial management system in annual maintenance fees) and from elimination of other third-party contracts (e.g., vendor for Affordable Care Act reporting) and other operating efficiencies.

#### Previous Action: None

Referred on: 06/09/22

File Number: 177-0-026

Referred to: EX - FI

3

# MODIFY THE 2022-2026 CAPITAL PLAN FOR THE CREATION OF CAPITAL PROJECT #202215 ENTERPRISE RESOURCE PLANNING SYSTEM REPLACEMENT AND MODIFY THE 2022 DEPARTMENT OF ADMINISTRATION – SPECIAL PURPOSE GRANT FUND BY \$200,000, FUNDED WITH AMERICAN RESCUE PLAN ACT FUNDING REVENUE

This ordinance modifies the 2022-2026 capital plan to create capital project #202215 Enterprise Resource Planning System Replacement. This ordinance also modifies the 2022 Department of Administration budget to appropriate \$200,000 in additional expenditure authority in the Special Purpose Grant Fund and increases general government revenue of \$200,000 from the American Rescue Plan Act (ARPA) Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) program.

This ordinance is addressing the funding objective of public sector capacity – effective service delivery. This project meets the County objective of cost avoidance/ROI through replacement of our current Human Resource Information System, Time and Attendance System, and a Financial System. Two of these systems will no longer be enhanced and are required to be replaced (Human Resource Information System and Financial System) and the third system (Time and Attendance) does not meet the operational needs of departments with 24/7/365 operations.

These funds will be used to engage a consultant to assist in the analysis of current process and procedures and assist the county through the vendor selection process.

The net annual ongoing impact of these systems is estimated at approximately \$95,000 (after deducting ongoing software maintenance fees for the current systems, which will go away). It is expected that the County will gain efficiencies through process improvements, centralization of databases, minimization of shadow- or paper-based systems, implementation of electronic workflows, enhanced communication, streamlined processes, better reporting tools, and development of mobile applications.

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Danielle Igielski Accounting Services Manager 6/7/2022 JE 2022-00003623

Referred on: 06/09/22 File Number: 177-O-026 Referred to: EX – FI
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# MODIFY THE 2022-2026 CAPITAL PLAN AND 2022 CAPITAL PROJECT BUDGET TO MODIFY SCOPE FOR CAPITAL PROJECT #202014 HHS TECHNOLOGY SYSTEM ENHANCEMENTS, FUNDED WITH AMERICAN RESCUE PLAN ACT FUNDING REVENUE

1 2 3 WHEREAS, in March 2021, the federal government approved legislation authorizing and funding 4 the American Rescue Plan Act (ARPA) allocating \$350 billion of direct aid to state and local 5 governments through the Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) program; 6 and 7 8 WHEREAS, Waukesha County's CSLFRF allocation is \$78.5 million which must be spent or 9 obligated by December 31, 2024 and completed by December 31, 2026; and 10 11 WHEREAS, permissible uses of the grant funding include supporting public health; responding 12 to negative economic impacts from the public health emergency; building public sector capacity 13 and addressing administrative needs; provide premium pay for essential workers; investing in water, sewer, and broadband infrastructure; and recovering lost revenue to fund general 14 15 government services; and 16 17 WHEREAS, the Waukesha County Board previously accepted CSLFRF funding (Enrolled 18 Ordinance 176-46); and 19 20 WHEREAS, Waukesha County staff established an ARPA Management Response team to 21 prioritize the use of ARPA grant funds to meet the County's short and long term economic and 22 operational recovery objectives through 12/31/2026; and 23 24 WHEREAS, areas of focus were established in the areas of community development, economic 25 recovery/workforce development, infrastructure, and public health response and enhancement 26 of human services; and 27 28 WHEREAS, the final rule was released in January of 2022, after which projects were reviewed 29 against the allowable uses identified by the American Rescue Plan Act and against the strategic 30 objectives of Waukesha County; and 31 32 WHEREAS, projects that had timeline constraints to complete within the eligible time period 33 were selected to be submitted through ordinance, while all other projects would be included in 34 the next budget cycle; and 35 36 WHEREAS, the grant final rule allows the use of ARPA funds for establishing or enhancing 37 human services data systems; and 38 39 WHEREAS, HHS currently maintains and stores approximately 400 distinct hard-copy paper 40 forms to collect client data; and

41

Referred on: 06/09/22	File Number: 177-O-027	Referred to: EX – HS – FI
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WHEREAS, HHS is proposing to enhance its current client software systems to allow for direct
 entry of client data into electronic forms; and

44

45 WHEREAS, elimination of the current paper-based system will provide many long-term benefits,

- 46 such as providing staff more timely access to client records, increasing staff productivity,
- 47 enabling cross-division collaboration, and reducing physical storage needs; and48
- 49 WHEREAS, there is an existing capital project, #202014 HHS Technology System Enhancements,
- 50 which was approved by the County Board to enhance public health, behavioral health, and
- 51 other HHS services and systems for the department; and
- 52
- 53 WHEREAS, this ordinance would modify the scope and budget of that project to include this 54 similar system enhancement to transition to a paperless environment; and
- 55
- 56 WHEREAS, Enrolled Ordinance 176-46 authorized the County to fund permissible expenditures,
- 57 which include eligible base budget expenses in departments or to the Capital Projects Fund for
- 58 programs and projects approved by the County Board; and
- 59
- 60 WHEREAS, this project is being proposed as an ordinance instead of in the 2023 budget to help
- 61 make sure that this potentially complex project (i.e., hiring contract workers, coding hundreds
- 62 of forms into the software, quality control) has enough time for completion before grant63 eligibility ends.
- 64
- 65 THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that the 2022-
- 66 2026 Capital Plan be modified to change the scope for capital project #202014 HHS Technology
- 67 Enhancements to include the HHS Paperless Project.
- 68
- 69 BE IT FURTHER ORDAINED that the 2022 Capital Project #202014 HHS Technology
- 70 Enhancements budget be modified to increase expenditures by \$52,000 and increase general
- 71 government revenues from American Rescue Plan Act funding.

Referred on: 06/09/22 File Number: 177-O-027 Referred to: EX – HS – FI			
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Project Title:	HHS Technology	/ Enhancement		Project #:	202014
Department:	DOA - Informatio	on Technology			Information Technology
	Implementation				Health & Human Services
Budget Action:	C - Scope	C - \$ Update	C - Rev Update		Donn Hoffmann, IT
Date:	June 7, 2022			Dept Mgr	Randy Setzer, HHS

W	CAF	ITAL BUDGET SU	MMARY			
Year Project Phase	2020 Design/ Implementation	2021	2022	2023	2024	Total Project
Expenditure Budget Revenue Budget Net Costs After Revenues Applied	\$330,000 \$330,000 \$330,000 \$0	Implementation \$400,000 <u>\$400,000</u> \$0	Ordinance \$52,000 \$52,000 \$0	\$366,000 <u>\$366,000</u> \$0	\$305,000 <u>\$305,000</u> \$0	\$1,453,000 <u>\$1,453,000</u> \$0
COST DOCUMENTATION Professional Services & Software Recurring Fees Contingency Total Project Cost EXPENDITURE BUDGET	Public Health/ Clinical Services <u>Application</u> \$401,000 \$81,000 \$74,000 \$556,000	Contract <u>Application</u> \$135,000 \$16,000 \$23,000 \$174,000	Paperless <u>Application</u> \$629,000 \$0 \$94,000 \$723,000	\$97,000 \$191,000 \$1,453,000	America Rescue Plan Act (ARPA) Total Revenue <b>REVENUE</b>	\$1,453,000 \$1,453,000 <b>\$1,453,000</b>

### Project Scope & Description

The Health and Human Services Department uses an electronic health record system, that includes several applications among HHS divisions. This capital project is intended to: (1) Implement a new software solution in the Clinical Services division to improve the tracking, management, and documentation of health claims across third-party care providers, (2) Replace the current Public Health application (Insight) which is being de-supported (discussed below), (3) implement and develop a contract management application, and (4) implement a "paperless" solution by enhancing the current client software product to accept direct entry of client data into electronic forms.

Location: Department of Health and Human Services

#### Analysis of Need

The Clinical Services Division relies on multiple contracted third-party entities to provide care to clients. Currently, the billing process is very manual and time consuming, requiring HHS staff to document and correct billing submissions from the third-party entities. Department management indicates that it is frequently six months behind in reviews and billing. An electronic solution would allow HHS to enhance and streamline the process. System functionality may include the ability to aggregate clinical data to provide a broad picture of the population levels, facilitate care coordination across providers, track clinical quality control measures and outcomes, and manage authorizations and claims across providers.

The current Public Health application was built upon a Microsoft SQL 2007 server, which is being de-supported. There is a threeyear extended support period that ends by June 2022. After that, there will be no additional security updates, which would put the system at risk. Implementation of a new, industry-standard billing module is expected to promote efficiencies by eliminating workaround business processes: Clinical and billing staff time on progress notes; case management billing pre-verification; remittance and reconciliation; maintaining multiple databases, spreadsheets, paper inventory; and duplication of time and effort.

HHS maintains several contracts with third-party service providers. The contract application would allow for improved document management, including versioning control, application of metadata, routing among parties (including external entities), and ongoing post-execution management of the contract. Implementation of an automated contract application would generate operational efficiencies and reduce risk. While immediately beneficial to HHS, it is believed that this application will be scalable for use county-wide.

HHS currently collects approximately 400 documents and forms in paper format from clients. The department is looking to set up for direct entry of current paper forms into myAvatar, myInsight and other state systems. The project supports the contracted services of IT professions to build all forms into existing systems. The long-term benefits include:

- Provide timely, simultaneous access by multiple internal staff to a client's record that will improve client safety, enhance guality
  of patient care, and improve the flow of information.
- Provide timely, simultaneous access by administrative and other agency operations to a client's record, increasing staff productivity and efficiencies in work processes throughout the organization.
- Ensure higher integrity of the record by improving the timeliness of filing into the record, providing electronic workflow that
  routes charts for dictation and reports for signatures, and allows charts to be completed remotely.

Project Title:	HHS Technolo	ogy Enhancement		Project #:	202014
Department:	DOA - Informa	tion Technology		Project Type:	Information Technology
Phase:	Implementatio	n		Sponsor:	Health & Human Services
Budget Action:	C - Scope	C - \$ Update	C - Rev Update	Manager:	Donn Hoffmann, IT
Date:	June 7, 2022			Dept Mgr	Randy Setzer, HHS

Support compliance efforts with HIPAA, the Joint Commission, and other regulatory bodies and agencies affecting reimbursement.

This capital project is funded by American Rescue Plan Act (ARPA) – Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) funding. This capital project would constitute enhancements to public health, behavioral health, and other HHS services and systems, which are eligible under ARPA-CSLFRF.

#### <u>Alternatives</u>

HHS will explore multiple software solutions to find a cost-effective solution that meet the Clinical Services and Public Health divisions' functionality needs. For the contract application, county staff evaluated Microsoft SharePoint as a solution, but it would not be scalable county wide due to complex routing requirements. Regarding the paperless applications, the department could continue to operate with hard-copy paper forms but not gain efficiencies and other benefits identified above.

#### Ongoing Operating Costs

Department management currently estimate that the ongoing cost for the Clinical Services Division application at about \$81,000. However, streamlining the billing process is expected to save staff time that is currently devoted to documenting and correcting supporting data. The ongoing costs for the new Public Health application are expected to be at or below the ongoing costs for the existing application, resulting in no net increase in operating costs. The ongoing incremental cost of the contract management application is estimated at \$16,000 per year. The transition to paperless applications is expected to generate operational benefits, including more efficient access to client records, easier cross-division collaboration, and a reduction in physical storage needs. The transition to digital forms will also marginally reduce office supply costs.

#### Previous Action

The current electronic health records systems were implemented as part of the HHS Automated System capital project (#200109). Approved as a new capital project in the 2020 – 2024 capital plan. Approved with a cost update in the 2021-2025 capital plan. Modified with a cost, scope, revenue update through enrolled ordinance during 2021 (Ord 176-42).

File Number: 177-0-027

# MODIFY THE 2022-2026 CAPITAL PLAN AND 2022 CAPITAL PROJECT BUDGET TO MODIFY SCOPE FOR CAPITAL PROJECT #202014 HHS TECHNOLOGY SYSTEM ENHANCEMENTS, FUNDED WITH AMERICAN RESCUE PLAN ACT FUNDING REVENUE

This ordinance modifies the scope of capital project #202014 HHS Technology System Enhancements to convert current paper forms into electronic forms. In addition, this ordinance modifies the 2022 capital project budget for #202014 HHS Technology System Enhancements to appropriate \$52,000 of additional expenditure authority and increases general government revenue by \$52,000 from the American Rescue Plan Act (ARPA) Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) program.

This project is eligible for ARPA-CSLFRF funding through the objective of Public Sector Capacity and Effective Service Delivery for Health and Human Service System enhancements. The department currently utilizes approximately 400 distinct paper forms to collect client data. The department is requesting to convert these paper forms into electronic forms to allow for direct entry of client data into existing systems. This initiative would reduce the amount of paper forms collected, handled, and stored by the department by nearly 300,000 paper forms annually.

This project is being proposed through ordinance versus in the 2023 budget process to provide sufficient time to hire a contractor and for the contractor to build the 400 electronic forms into existing system.

This project is expected to generate operational benefits, including more efficient access to client records, easier cross-division collaboration, and a reduction in physical storage needs. The transition to digital forms will also marginally reduce office supply costs.

Danielle Joyalski

Danielle Igielski Accounting Services Manager 6/7/2022 JE# 2022-00003667

ļ	Referred on: 06/09/22	File Number: 177-0-027	Referred to: EX – HS – FI
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1	MODIFY THE 2022-2026 CAPITAL PLAN AND 2022 CAPITAL PROJECT BUDGET TO CREATE
2	CAPITAL PROJECT #202217 MENTAL HEALTH CENTER REMODEL, FUNDED WITH
3	AMERICAN RESCUE PLAN ACT FUNDING REVENUE
4	
5	
6	WHEREAS, in March 2021, the federal government approved legislation authorizing and funding the
7	American Rescue Plan Act (ARPA) allocating \$350 billion of direct aid to state and local governments
8	through the Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) program; and
9	
10	WHEREAS, Waukesha County's CSLFRF allocation is \$78.5 million, which must be spent or obligated by
11	December 31, 2024 and completed by December 31, 2026; and
12	
13	WHEREAS, permissible uses of the grant funding include supporting public health; responding to
14	negative economic impacts from the public health emergency; building public sector capacity and
15	addressing administrative needs; providing premium pay for essential workers; investing in water,
16	sewer, and broadband infrastructure; and recovering lost revenue to fund general government services;
17	and
18 19	WILLEDEAS, the Worksche County Reard providually accepted CSLEDE funding (Envolled Ordinance 47)
20	WHEREAS, the Waukesha County Board previously accepted CSLFRF funding (Enrolled Ordinance 176- 46); and
20	40), anu
22	WHEREAS, Waukesha County staff established an ARPA Management Response team to prioritize the
23	use of ARPA grant funds to meet the County's short and long term economic and operational recovery
24	objectives through 12/31/2026; and
25	
26	WHEREAS, areas of focus were established in the areas of community development, economic
27	recovery/workforce development, infrastructure, and public health response and enhancement of
28	human services; and
29	
30	WHEREAS, the final rule was released in January of 2022, after which projects were reviewed against the
31	allowable uses identified by the American Rescue Plan Act and against the strategic objectives of
32	Waukesha County; and
33	
34	WHEREAS, projects that had timeline constraints to complete within the eligible time period were
35	selected to be submitted through ordinance, while all other projects would be included in the next
36	budget cycle; and
37	
38	WHEREAS, the department of Health and Human Services (HHS) operates a 28-bed inpatient hospital for
39	acute mental health crises at the Mental Health Center (MHC); and
40	
41	WHEREAS, for several years the MHC has operated far below this 28-bed capacity, with fewer clients
42	due to several factors, including utilizing HHS- and other community-provided resources to more
43	effectively transition patients back to the community following an acute inpatient stay, identifying
44	alternatives to inpatient care, and difficulty recruiting positions to provide greater coverage; and
45 46	WHEREAS the lower consust makes it difficult to generate alight for revenues to sever the MHC's fixed
46 47	WHEREAS, the lower census makes it difficult to generate client fee revenues to cover the MHC's fixed
47 48	cost; and
40	

Referred on: 06/09/22	File Number: 177-0-028	Referred to: EX – HS – FI

49 WHEREAS, a capital project to remodel the facility and reduce the inpatient acute crisis hospital to 16-50 beds will allow the department to reduce operational costs and generate net tax levy savings; and 51 52 WHEREAS, under Medicaid regulations, reducing the size of the inpatient hospital to 16 beds or fewer 53 would make care provided to 21-64 year-olds eligible for reimbursement, providing additional federal 54 funding to recover costs for clients that otherwise lack insurance coverage; and 55 56 WHEREAS, the County currently lacks a crisis stabilization facility to provide a complementary subacute 57 level of service, meant to help transition patients from crisis inpatient care when there are challenges 58 that prevent safe discharge to the community; and 59 60 WHEREAS, a Crisis Stabilization unit would also help HHS manage census levels at the inpatient hospital 61 by being able to more quickly transition patients to a more appropriate level of care; and 62 63 WHEREAS, downsizing the current MHC operations would free up both financial resources and space to 64 fund and create a Crisis Stabilization unit; and 65 66 WHEREAS, remodeling the MHC would also free up space to bring all 24/7 clinical teams under one roof, 67 including the Crisis Services team and Court Monitoring Services that are currently housed at the Human 68 Services Center building, helping to generate synergies and greater cross-coverage care with inpatient 69 services; and 70 71 WHEREAS, this remodeling project would also provide replacement for old workstations, replace the 72 existing building entrance with a more secure and energy efficient structure, and other needed 73 upgrades; and 74 75 WHEREAS, this remodeling project is eligible for ARPA-CSLFRF funding, which may be used to address 76 prevention, treatment, recovery, and harm reduction for mental health, substance use, and other 77 behavioral health challenges; and 78 79 WHEREAS, HHS is seeking approval for this capital project outside of the normal capital plan review 80 schedule, to account for longer-than-normal construction timelines that have occurred due to recent 81 supply chain issues, so that the project is more likely to be complete in time for the 2024 budget. 82 83 THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that the 2022-2026 84 Capital Plan be modified to create capital project #202217 Mental Health Center Remodel. 85 86 BE IT FURTHER ORDAINED that the 2022 Capital Project budget in the Department of Health and Human 87 Services - Special Purpose Grant Fund be modified to increase expenditures by \$875,000 and increase 88 use of general government revenues from the American Rescue Plan Act by \$875,000 for capital project 89 #202217 Mental Health Center Remodel.

Project Title:	Mental Health Center Remodel	Project #:	202217
Department:	Public Works - Buildings	Project Type:	Renovation/Upgrade
Phase:	Formation	Sponsor:	Health and Human Services
Budget Action:	New	Manager:	Allison Bussler, DPW Director
Date:	June 8, 2022	Map / Image:	Click Here

	CAPITA	L BUDGET SUN	MARY			
Year	2022	2023	2024	2025	2026	Total
Project Phase	Design/Constr	Construction				Project
Expenditure Budget	\$875,000	\$283,000	\$0	\$0	¢0	¢4.459.000
Revenue Budget	\$875,000			•	\$0	\$1,158,000
		<u>\$283,000</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$1,158,000</u>
Net Costs After Revenues Applied	\$0	\$0	\$0	\$0	\$0	\$0
COST DOCUMENTATION	2022	2023	Total	REVENUE		
Design	\$30,000		\$30,000	American Rescu	e Plan	
Construction	\$782,000	\$262,000	\$1,044,000	Act Funding		\$1,158,000
Contingency	\$63,000	\$21,000	\$84,000	3		+ .,,
Total Project Cost	\$875,000	\$283,000		Total Revenue		\$1,158,000
EXPENDITURE BUDGET	\$875,000	\$283,000		REVENUE BUDGE	T	\$1,158,000

#### Project Scope & Description

This project is to remodel the Mental Health Center (MHC) to reduce the current inpatient care unit and convert that space unit into a new Crisis Stabilization unit service. The project also creates space for the Crisis Services and Court Monitoring teams to relocate from the Human Services Center to the MHC. This will require the remodel of approximately 2,500 square feet, which includes removing and replacing the nurse/patient service counters, offices, and room signage, as well as making patient room modifications and upgrading the entrance to be more energy efficient and provide better control and security.

This project would also upgrade the workstations for the Community Support Program unit and Treatment & Support Services Unit that are already collocated at the MHC. These programs have also grown over the years in response to increasing demand from the community for their case management services. This project would also replace cubicle workstations for both programs as well as carpeting. The project would also include some minor remodeling of other impacted areas, including converting an existing group room into a staff kitchenette and break area to replace the current space slated to be remodeled for Crisis Services/Court Monitoring.

#### Location

Mental Health Center, 1501 Airport Road, Waukesha, WI 53086

#### Analysis of Need

The Mental Health Center (MHC) was constructed in 1994 and has operated the inpatient unit for 28 years. Over the past several years the inpatient unit has been experiencing a trend in decreasing average daily census/annual patient days. The reasons behind this trend include positive developments in utilizing HHS and other community resources to more effectively transition patients back into the community following an acute inpatient stay, as well as to identify alternatives to inpatient admissions when these are avoidable. These strategies align with the mandate to seek the least restrictive environment for appropriate patient/client care. As a result, Waukesha County no longer needs to maintain a 28-bed inpatient psychiatric hospital.

In addition to declining demand for inpatient psychiatric beds at the MHC, staffing the hospital has proved increasingly challenging over the past several years. Psychiatry is a specialty that has experienced significant declines in the workforce over the past decade, coupled with increased demand for these services. This has resulted in increased challenges recruiting psychiatrists to staff the hospital. Nursing shortages can be a perennial challenge but were exacerbated by the COVID-19 pandemic and its impact on the healthcare workforce. The hospital nursing leaders have struggled over the past year in particular to find qualified candidates for open nursing and certified nursing positions as a result. Also, under Medicaid rules, reducing the size of the inpatient hospital to 16 beds or less, would make 21-64 year-olds eligible for federal funding, helping recover more costs for clients that would otherwise lack insurance coverage.

While Waukesha County benefits from having an acute care psychiatric hospital at the MHC, it lacks the complementary subacute level of care known as a Crisis Stabilization facility. Neighboring counties have these facilities and have realized the benefits of avoiding acute hospitalizations as well as transitioning patients from inpatient care to subacute care when there are other placement challenges that do not allow for a safe discharge to the community. Milwaukee County is an example, and they run several Crisis Stabilization facilities via a contracted partnership with a local nonprofit agency. The first challenge with opening these facilities is finding an appropriate location to house them. The current inpatient facility design is conducive to a remodeling plan that would enable the county to downsize the inpatient hospital to 16 beds, and also to create a 12-bed Crisis Stabilization unit.

File Number: 177-O-028 Referred to: EX - HS - FI 3

Project Title:	Mental Health Center Remodel	Project #:	202217
Department:	Public Works - Buildings	Project Type:	Renovation/Upgrade
Phase:	Formation	Sponsor:	Health and Human Services
<b>Budget Action:</b>	New	Manager:	Allison Bussler, DPW Director
Date:	June 8, 2022	Map / Image:	Click Here

The MHC has become a regional resource to other neighboring counties via contracts for acute inpatient services, which helps maintain a stable census when there would otherwise be more beds available. Many of these counties also lack Crisis Stabilization facilities and have expressed interest in access to these beds as well should the county open such a facility. This would enable the Crisis Stabilization unit to serve as a regional resource for surrounding counties.

In addition, this remodel project would provide an opportunity to bring all 24/7 clinical teams under one roof because there is currently underutilized space at the MHC. The Crisis Services team is currently located at the Human Services Center (HSC) building but are space-constrained and physically separated from the inpatient team at the MHC. This project includes a plan to relocate the Crisis Services teams to the MHC. This would include the Clinical Therapists that staff the 24/7 crisis response team as well as the newly created community-based Crisis Stabilization services, and the Court Monitoring services (also currently located at the HSC). The remodeling plan would accommodate the existing teams and allow for anticipated future growth, particularly within Crisis Stabilization and Court Monitoring services. Having all these teams collocated at the MHC will allow for more synergies and cross-coverage with the inpatient services.

#### <u>Alternatives</u>

The county could continue to maintain the MHC acute crisis hospital facility without remodeling, but with fewer staff, as warranted by lower census levels. However, this would leave significant amounts of underutilized space, and the county would lose the opportunity to establish an on-site Crisis Stabilization unit and collocate all 24/7 clinical teams to enhance cross-coverage care.

Alternatives to creating a Crisis Stabilization unit at the MHC would include looking for opportunities to house this facility in the community, or contracting with another county for access to their Crisis Stabilization beds. There may be challenges to finding a suitable location for a new facility in the community, and the county would likely have limited access to this level of care with other counties, depending on bed availability.

#### Ongoing Operating Costs

Reducing the capacity of the Mental Health Inpatient hospital is expected to result in lower staffing and other costs of about \$760,000, partially offset by a net reduction in client fee revenue of \$382,000 from a lower budgeted census. Factoring in additional Medicaid eligibility funding for a hospital with 16 or fewer beds (mentioned previously) of \$158,000, the net levy savings from this change is estimated at \$536,000.

Department management anticipates requesting to use most of these savings to help fund its proposed new subacute Crisis Stabilization unit at the MHC. Department management estimates that this new program area would cost approximately \$1,036,000, which includes additional personnel costs for a human services supervisor to oversee the operation, contracted staffing to serve clients, and other expenses. Operational expenses would be partially offset by projected client fee revenues of about \$588,000, resulting in an increase in net levy need of about \$448,000.

The total impact of these changes are estimated at \$88,000 of net levy savings when fully operational. Department management anticipates making most of these changes in the 2024 budget to align with the completion of the capital project. Please note that these estimates are based on the latest cost information available (for 2023 budget development purposes) and will be updated for the 2024 budget process.

Previous Action None

File Number: 177-0-028

## MODIFY THE 2022-2026 CAPITAL PLAN AND 2022 CAPITAL PROJECT BUDGET TO CREATE CAPITAL PROJECT #202217 MENTAL HEALTH CENTER REMODEL, FUNDED WITH AMERICAN RESCUE PLAN ACT FUNDING REVENUE

This ordinance modifies the 2022-2026 Capital Plan to create capital project #202217 Mental Health Center Remodel. This ordinance also modifies the 2022 Capital Project budget to increase expenditures \$875,000 in the Department of Health and Human Services – Special Purpose Grant Fund.

The county currently operates a Mental Health Center (MHC) inpatient hospital for acute crisis care with a physical capacity of 28 beds (two 14-bed units). For several years, the MHC has operated with significantly fewer clients than capacity allows for (see table 1 below). The Department of Health and Human Services (HHS) indicates that this is due to a number of factors, including utilizing HHS- and other community-provided resources to more effectively transition patients back to the community following an acute inpatient stay and identifying alternatives to inpatient care. In addition, the county has had difficulty recruiting positions at the MHC, including psychiatrists and nurses, which limits the capacity for coverage.

	2013 Act	2014 Act	2015 Act	2016 Act	2017 Act	2018 Act	2019 Act	2020 Act	2021 Act	2022 Bud
Days of Care	6,204	6,000	5,973	6,443	6,311	7,692	6,821	5,790	5,062	6,600
Avg Daily Pop.	17.0	16.4	16.4	17.6	17.3	21.1	18.7	15.8	13.9	18.1

## Table 1: Days of Care & Average Daily Population Served at Mental Health Inpatient Hospital

Lower MHC census levels have made it difficult for HHS to generate client fee revenue to cover its fixed costs. The proposed project would remodel the facility to be more in-line with actual census levels, from a 28-bed facility down to a 16-bed facility. Department management believes that the smaller capacity should be able to absorb patient caseloads going forward because a new subacute Crisis Stabilization service unit (discussed below) will allow for HHS to more quickly transition patients out of the inpatient hospital into a more appropriate level of care.

This is estimated to reduce program costs at the MHC by about \$760,000 (see table 2 on next page, reference #1), which includes a reduction in staffing of about 9 FTE, including fewer psychiatric technicians, registered nurses, and other positions. There would also be smaller reductions in variable operating expenses including lower prescription drug costs, and reductions in interdepartmental charges, largely from lower technology costs related to fewer staff. Similarly, budgeting for fewer clients would result in lower budgeted client fee revenue of about \$382,000 (ref #2). This would be partially offset by an expansion in Medicaid eligibility for clients. Department management indicates that the county would receive additional Medicaid revenues, estimated at \$158,400 (ref #3), as a result of reducing the existing MHC acute crisis inpatient hospital capacity. Under current regulations, clients aged 21-64 are not eligible for Medicaid reimbursement for treatment at inpatient facilities larger than 16 beds. By reducing the capacity of the facility, the county would begin to receive revenue for clients in this age range that otherwise had no funding source (e.g., private insurance). Overall, there is a projected net favorable levy impact of \$536,000 (ref #4) from reducing the size of the inpatient hospital.

Department management anticipates requesting to use most of these savings to help fund its proposed new subacute Crisis Stabilization unit at the MHC. Department management estimates that this new program area would cost approximately \$1,036,000 (ref #5), which includes additional personnel costs for

Referred on: 06/09/22	File Number: 177-0-028	Referred to: EX – HS – FI

a human services supervisor to oversee the operation, contracted staffing to serve clients and other operating expenses, and related interdepartmental charges, mostly for technology and collections services. Operational expenses would be partially offset by projected client fee revenues of about \$588,000 (ref #6), resulting in an increase in net levy need of about \$448,000 (ref #7).

The total impact of these changes is estimated to reduce tax levy need by about \$88,000 annually (ref #8) when fully operational.

Department management anticipates making most of these changes in the 2024 budget to align with the completion of the capital project. Please note that the figures presented in table 2 are based on the latest cost information available (for 2023 budget development purposes) and will be updated for the 2024 budget process.

2046-CS/2016		ADDRESS OF A DESCRIPTION OF	ct Operating I				
Ref	# Mental Health Center - Acute Criteria	isis li	npatient Hos	oita	al en fersen van de de de les		
			2022 Budget		Projected		Change
		••••••	Status Quo		Modifications (b)		
	Expenditures						
	Personnel Costs	\$	5,166,708	\$	4,485,976	\$	(680,732)
	Operating Expenses	\$	1,034,824	\$	978,008	\$	(56,816)
	Interdepartmental Charges (a)	\$	867,710	\$	845,567	\$	(22,143)
#1	Subtotal Expenses	\$	7,069,242	\$	6,309,551	\$	(759,691)
#2	Revenues	\$	2,942,865	\$	2,561,125	\$	(381,740)
#3	New Medicaid Revenues for MH	•	2,542,605	Ş		•	• • •
#4	Tax Levy - MHC	<u> </u>	4,126,377	<del>ې</del> \$	<u> </u>	\$ \$	158,400 (536,351)
Ref#	Subacute Crisis Stabilization		N/A		Projected		Change
					Modifications		
	Expenditures						<u> </u>
	Personnel Costs			\$	122,305	\$	122,305
	Operating Expenses			\$	826,496	\$	826,496
	Interdepartmental Charges			\$	87,644	\$	87,644
#5	Subtotal Expenses		· · · · · · · · · · · · · · · · · · ·	\$	1,036,445	\$	1,036,445
#6	Revenues			\$	588,499	\$	588,499
#7	Tax Levy - Crisis Stabilization	\$		\$	447,946	\$	447,946
#8 (a) <b>Fa</b>	TOTAL TAX LEVY IMPACT	\$	4,126,377	\$	4,037,972	\$	(88,405)

(a) For comparability purposes, the 2022 adopted budget is restated to exclude \$90,000 of DPW-Facility Maintenance charges and one-time General Fund balance use for facility improvements at the MHC.

(b) Projected 2024 program expenses and revenues are expressed in 2023 dollars for comparability purposes and will be updated for cost-to-continue increases during 2024 budget development.

This capital project would be funded through the American Rescue Plan Act (ARPA) – Coronavirus State and Local Fiscal Recovery Fund (CLSFRF) program, which makes funding available to address prevention,

Referred on: 06/09/22	File Number: 177-0-028	Referred to: EX – HS – FI

treatment, recovery, and harm reduction for mental health, substance use, and other behavioral health challenges.

The department is seeking approval for this capital project outside of the normal capital plan review schedule to help ensure that there is enough lead time to complete construction and prepare operations for the 2024 budget. Recent supply chain issues have extended the timeline necessary to acquire materials for construction.

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William Duckwitz Budget Manager 6/7/2022 JE# 2022-00003668

Referred on: 06/09/22	File Number: 177-O-028	Referred to: EX – HS – FI



# WAUKESHA COUNTY OFFICE OF THE COUNTY EXECUTIVE

# MEMO:

DATE: June 7, 2022

TO: Paul Decker, County Board Chair

FROM: Paul Farrow, County Executive

RE: Appointment of Amy Barrows to the Silver Lake Management District

This letter is submitted to recommend Amy Barrows as a replacement for David Zimmermann as the Waukesha County representative on the Silver Lake Management District Board. Mrs. Barrows works as the Planner for the Village of Summit. She has over 20 years of professional experience in land use planning, shoreland zoning, and environmental regulation. She is well qualified to help the Silver Lake Management District fulfill its mission to maintain high quality water in Silver Lake.

It is this background that makes Amy an outstanding appointee to the Silver Lake Management District Board.



# WAUKESHA COUNTY OFFICE OF THE COUNTY EXECUTIVE

# MEMO:

DATE: June 7, 2022

TO: Paul Decker, County Board Chair

FROM: Paul Farrow, County Executive

RE: Appointment of David Eubanks to the Middle Genesee Lake Management District

This letter is submitted to recommend David Eubanks as a replacement for former Supervisor David Zimmermann as the Waukesha County representative on the Middle Genesee Lake Management District Board. Mr. Eubanks works for Ace Precision and resides directly across N. Dousman Road from Middle Genesee Lake. His professional responsibilities include environmental permitting and monitoring. He is well qualified to help the Middle Genesee Lake Management District fulfill its mission to maintain high quality water in Middle Genesee Lake.

It is this background that makes David an outstanding appointee to the Middle Genesee Lake Management District Board.

Referred on: 06/09/22 File Number: 177-A-012 Referred to: EX	
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1	MODIFY THE 2022 DEPARTMENT OF HEALTH AND HEALTH SERVICE SPECIAL PURPOSE GRANT
2	FUND FOR CRIMINAL JUSTICE COLLABORATING COUNCIL PRETRIAL SUPERVISION AND
3	INCREASE AMERICAN RESCUE PLAN ACT FUNDING GENERAL GOVERNMENT REVENUE
4	
5	
6	WHEREAS, in March 2021, the federal government approved legislation authorizing and funding
7	the American Rescue Plan Act (ARPA) allocating \$350 billion of direct aid to state and local
8	governments through the Coronavirus State and Local Fiscal Recovery Funds (CSLFRF) program;
9	and
10	
11	WHEREAS, Waukesha County's CSLFRF allocation is \$78.5 million, which must be spent or
12	obligated by December 31, 2024, and completed by December 31, 2026; and
13	
14	WHEREAS, permissible uses of the grant funding include supporting public health; responding
15	to negative economic impacts from the public health emergency; building public sector capacity
16	and addressing administrative needs; provide premium pay for essential workers; investing in
17	water, sewer, and broadband infrastructure; and recovering lost revenue to fund general
18	government services; and
19	
20	WHEREAS, the Waukesha County Board previously accepted CSLFRF funding (Enrolled
21	Ordinance 176-46); and
22	
23	WHEREAS, Waukesha County staff established an ARPA Management Response team to
23	prioritize the use of ARPA grant funds to meet the County's short and long term economic and
24	operational recovery objectives through 12/31/2026; and
23 26	operational recovery objectives through 12/31/2020, and
20 27	WHEREAS, areas of focus were established in the areas of community development, economic
27	recovery/workforce development, infrastructure, and public health response and enhancement
28 29	
	of human services; and
30 21	WHEREAS, the final rule was released in January of 2022, after which projects were reviewed
31	
32	against the allowable uses identified by the American Rescue Plan Act and against the strategic
33	objectives of Waukesha County; and
34 27	
35	WHEREAS, projects that had timeline constraints to complete within the eligible time period
36	were selected to be submitted through ordinance, while all other projects would be included in
37	the next budget cycle; and
38	
39	WHEREAS, Waukesha County Criminal Justice Coordinating Council (CJCC) operates a pretrial
40	supervision program that monitors a defendant while the court case progresses through the
41	justice system; and
42	
43	WHEREAS, the program increases public safety by providing supervision of defendants through
44	the use of electronic monitoring devices, as well as through ongoing drug/alcohol testing, court
45	date reminders, service referrals, and regular meetings with case managers; and

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Referred on: 06/09/22	File Number: 177-0-029	Referred to: HS – JU – FI

- 46
- 47 WHEREAS, the pandemic caused challenges for the program, as case processing days, coupled
- 48 with an increase in cases referred for supervision resulted in the program being at over-
- 49 capacity; and
- 50
- 51 WHEREAS, the pretrial supervision program has a backlog of cases due to the courts not
- 52 operating during a portion of the pandemic and then operating at reduced caseloads; and 53
- 54 WHEREAS, the CJCC will add one contracted services case manager to allow for approximately
- 55 60 more defendants at any given time, which will better enable the program to manage existing 56 caseloads and new referrals to the program; and
- 57
- 58 WHEREAS, these costs are eligible under final ARPA grant rules that allow for reimbursement
- 59 under the category of public sector capacity: administrative needs that were caused by or
- 60 exacerbated by the pandemic; and
- 61
- 62 WHEREAS, this project is being proposed in an ordinance instead of the 2023 budget so that it
- 63 corresponds with the existing Courts Backlog project that is already underway (enrolled64 ordinance 176-67).
- 65
- 66 THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that the 2022
- 67 Waukesha County Department of Health and Human Services Special Purpose Grant Funds be
- 68 modified to appropriate additional, operating expenditures of \$32,000 to hire one additional
- 69 contracted case manager for an increase in the number of pretrial supervision cases and
- 70 increase general government revenue from American Rescue Plan Act funding by \$32,000.

Referred on: 06/09/22	File Number: 177-0-029	Referred to: HS – JU – FI
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# MODIFY THE 2022 DEPARTMENT OF HEALTH AND HEALTH SERVICE – SPECIAL PURPOSE GRANT FUND FOR CRIMINAL JUSTICE COLLABORATING COUNCIL PRETRIAL SUPERVISION AND INCREASE AMERICAN RESCUE PLAN ACT FUNDING GENERAL GOVERNMENT REVENUE

This ordinance modifies the 2022 Department of Health and Human Services – Special Purpose Grant Fund budget to increase operating expenditures by \$32,000, and increase general government revenues from the American Rescue Plan Act (ARPA) by \$32,000. The Criminal Justice Collaborating Council plans to use this funding to support one additional contracted case manager position for the pretrial supervision program to address a backlog in caseload resulting from the pandemic. The cost estimate of \$32,000 reflects a partial-year. Department management anticipates continuing this contracted position through 2023, at a full-year cost of \$67,000 and funded with ARPA revenues, to correspond with the Courts Backlog Project approved during 2021 (enrolled ordinance 176-67).

These costs are eligible under final ARPA grant rules that allow for reimbursement under the category of public sector capacity: administrative needs that were caused by or exacerbated by the pandemic.

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William Duckwitz Budget Manager 6/7/2022 JE# 2022-00003664

Referred on: 06/09/22	File Number: 177-O-029	
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		Referred to: HS – JU – FI

1	MODIFY THE DEPARTMENT OF HEALTH AND HUMAN SERVICES 2022 BUDGET AND AUTHORIZE
2	THE UTILIZATION OF UNSPENT 2021 GRANT FUNDS FROM THE SPECIALIZED
3	TRANSPORTATION ASSISTANCE PROGRAM FOR COUNTIES PROVIDED BY
4	THE WISCONSIN DEPARTMENT OF TRANSPORTATION
5	
6	
7	WHEREAS, in 2021, the Waukesha County Department of Health and Human Services received a
8	grant of \$1,037,719 from the Specialized Transportation Assistance Program for Counties,
9	authorized by Wisconsin Statute Section 85.21 and administered by the Wisconsin Department
10	of Transportation ("DOT Grant Funding"); and
11	
12	WHEREAS, Health and Human Services had \$23,056 of unspent DOT Grant Funding at the end
13 14	of 2021 that was to be returned to the Wisconsin Department of Transportation; and
15	WHEREAS, in April 2022, the Wisconsin Department of Transportation amended the grant
16	contract to allow unspent 2021 DOT Grant Funding to be utilized in 2022 contingent on the
17	submission of a DOT Grant Funding expenditure plan to the Wisconsin Department of
18	Transportation by June 30, 2022; and
19	
20	WHEREAS, the DOT Grant Funding must be utilized for one-time purchases related to
<b>2</b> 1	specialized transportation services; and
22	
23	WHEREAS, the Wisconsin Department of Transportation requires a 20% tax levy match on DOT
24	Grant Funding; and
25	
26	WHEREAS, Health and Human Services proposes using DOT Grant Funding of \$16,991 (of the
27	\$23,056 available) and \$3,398 of existing base budget tax levy available in the Health and
28	Human Services' 2022 adopted budget (for the 20% match) to reimburse a contracted
29	specialized transportation provider \$20,389 for vehicle maintenance, repairs, and replacement
30	of their two-way radio communication system; and
31	
32	WHEREAS, this ordinance does not result in a direct tax levy impact as the expenses are one-
33	time, and the local match will be covered by estimated unspent tax levy in the 2022 budget;
34	and
35	
36	WHEREAS, the remaining unspent 2021 DOT Grant Funding of \$6,065 will be returned to the
37	Wisconsin Department of Transportation.
38	
39	THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS
40	that the Waukesha County Department of Health and Human Services is authorized to
41	carryforward \$16,991 of 2021 grant funds from the Specialized Transportation Assistance
42	Program for Counties, authorized by Wisconsin Statute Section 85.21 and administered by the
43	Wisconsin Department of Transportation.
44	

Referred on: 06/09/22	File Number: 177-O-030	Referred to: HS – FI
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45 BE IT FURTHER ORDAINED that the 2022 Waukesha County Department of Health and Human

46 Services – Aging and Disability Resource Center – General Fund budget be modified to increase

47 general government revenues by \$16,991 and increase operating expenses by \$16,991.

Referred on: 06/09/22	File Number: 177-O-030	Referred to: HS – FI

## MODIFY THE DEPARTMENT OF HEALTH AND HUMAN SERVICES 2022 BUDGET AND AUTHORIZE THE UTILIZATION OF UNSPENT 2021 GRANT FUNDS FROM THE SPECIALIZED TRANSPORTATION ASSISTANCE PROGRAM FOR COUNTIES PROVIDED BY THE WISCONSIN DEPARTMENT OF TRANSPORTATION

This ordinance authorizes the Department of Health and Human Services – Aging and Disability Resource Center – General Fund to utilize the carryover of \$16,991 of Wisconsin Department of Transportation - Specialized Transportation grant funding from 2021 to 2022. This funding, along with \$3,398 of tax levy match, will provide \$20,389 to a contracted specialized transportation provider for vehicle maintenance, repairs, and replacement of their two-way radio communication system. The grant funds must be committed by June 30, 2022, and be used by December 31, 2022.

This ordinance does not result in a direct tax levy impact as the 20% tax levy match of \$3,398 will be covered by estimated available tax levy as a result of vacant positions and is already included in the 2022 budget.

William Pushinty

William Duckwitz Budget Manager 6/7/2022 CD JE#2022-00003586

|--|

1	AUTHORIZATION TO ENTER INTO SETTLEMENT AGREEMENT IN THE EMINENT
2	DOMAIN LAWSUIT OF THE ESTATE OF JOSEPH DELMER PUTNA
3	V. WAUKESHA COUNTY, CASE NUMBER 2020-CV-264
4	· · · · · · · · · · · · · · · · · · ·
5	WHEREAS, Waukesha County undertook a highway project (Project ID 2759-03-00)
6	to reconstruct and improve County Trunk Highway M (North Avenue) in the City of Brookfield; and
7	WHEREAS, as part of the highway project and in accordance with Chapters 83 and 32,
8	Wisconsin Statutes, the County acquired by eminent domain a small amount of land in fee
9	title and a temporary limited easement for construction purposes from the property owned by
10	Joseph Delmer Putna at 13300 W. North Avenue in the City of Brookfield; and
11	WHEREAS, pursuant to Chapter 32 of the Wisconsin Statutes, Joseph Delmer Putna appealed
12	the Award of Damages to circuit court for a jury trial on the determination of just compensation
13	to be paid for the property; and
14	WHEREAS, Joseph Delmer Putna passed away during the pendency of the lawsuit and his
15	estate has been substituted as a party; and
16	WHEREAS, the parties were court-ordered to attend mediation, which took place on May 11,
17	2022, and resulted in a settlement agreement, the terms of which are conditioned upon
18	approval by the Waukesha County Board of Supervisors; and
_	
19	WHEREAS the continuation of the litigation causes substantial financial risk to all parties; and
20	WHEREAS it has been determined that settlement of the litigation at this time is in the best
21	interest of Waukesha County; and
22	THE COUNTY BOARD OF SUPERVISORS OF THE COUNTY OF WAUKESHA ORDAINS that the
23	settlement of the lawsuit of the Estate of Joseph Delmer Putna v Waukesha County,
24	Waukesha County Circuit Court Case Number 2020-CV-264 is approved according to the
25	terms of the settlement agreement, which is on file with the Department of Public Works and
26	was previously shared with the County Board.

- 27 BE IT FURTHER ORDAINED that the Waukesha County Corporation Counsel, or his designee, is
- authorized to finalize the settlement of the eminent domain lawsuit and execute any
- 29 documents or releases, as necessary.